Notice of Meeting

Eastern Area Planning Committee Wednesday 20th Nevember



Scan here to access the public documents for this meeting

Wednesday, 29th November, 2017 at 6.30 pm

in Calcot Centre, Highview (off Royal Avenue), Calcot

Members Interests

Note: If you consider you may have an interest in any Planning Application included on this agenda then please seek early advice from the appropriate officers.

Date of despatch of Agenda: Tuesday, 21 November 2017

FURTHER INFORMATION FOR MEMBERS OF THE PUBLIC

Note: The Council broadcasts some of its meetings on the internet, known as webcasting. If this meeting is webcasted, please note that any speakers addressing this meeting could be filmed. If you are speaking at a meeting and do not wish to be filmed, please notify the Chairman before the meeting takes place. Please note however that you will be audio-recorded.

Plans relating to the Planning Applications to be considered at the meeting can be viewed in the Calcot Centre between 5.30pm and 6.30pm on the day of the meeting.

No new information may be produced to Committee on the night (this does not prevent applicants or objectors raising new points verbally). If objectors or applicants wish to introduce new additional material they must provide such material to planning officers at least 5 clear working days before the meeting (in line with the Local Authorities (Access to Meetings and Documents) (Period of Notice) (England) Order 2002).

For further information about this Agenda, or to inspect any background documents referred to in Part I reports, please contact the Planning Team on (01635) 519148 Email: planapps@westberks.gov.uk

Further information, Planning Applications and Minutes are also available on the Council's website at www.westberks.gov.uk



Any queries relating to the Committee should be directed to Stephen Chard / Charlene Hurd / Jessica Bailiss on (01635) 519462/519695/503124 Email: stephen.chard@westberks.gov.uk / charlene.hurd@westberks.gov.uk / jessica.bailiss@westberks.gov.uk



To: Councillors Peter Argyle, Pamela Bale, Graham Bridgman, Keith Chopping,

Richard Crumly, Marigold Jaques, Alan Law (Vice-Chairman), Alan Macro, Tim Metcalfe, Graham Pask (Chairman), Richard Somner and Emma Webster

Substitutes: Councillors Lee Dillon, Sheila Ellison, Nick Goodes, Tony Linden, Mollie Lock

and Quentin Webb

Agenda

Part I Page No.

1. Apologies

To receive apologies for inability to attend the meeting.

2. **Minutes** 7 - 28

To approve as a correct record the Minutes of the meeting of this Committee held on 8 November 2017.

3. **Declarations of Interest**

To remind Members of the need to record the existence and nature of any personal, disclosable pecuniary or other registrable interests in items on the agenda, in accordance with the Members' <u>Code of Conduct</u>.

4. Schedule of Planning Applications

(Note: The Chairman, with the consent of the Committee, reserves the right to alter the order of business on this agenda based on public interest and participation in individual applications.)



(1) Application No. & Parish: 17/01524/COMIND - Beech Hill Road, Beech Hill, Reading, Berkshire RG7 2AT

29 - 64

Proposal:

Retrospective in part application: Retrospective permission for the temporary change of use of land to the south of the existing hotel to assembly and leisure for holding events ancillary to the use of the hotel as a venue for weddings and leisure events and the temporary retention of three conjoined marquees on the land for a period of 12 months. Erection of a new 3 storey extension to the existing hotel to provide 16 new bedrooms, restaurant extension and internal alterations improvements, formalised parking area and associated landscaping. Permission for the temporary siting of a marquee extension to the existing garden marguee immediately to the rear of existing hotel to be removed following completion of the hotel extension. Following removal of the existing 3 conjoined marguees on land to the south of the site, temporary erection of a new single marquee for 25 occasions per year for purposes of assembly and leisure ancillary to the use the main site as a venue for weddings and leisure events. Use of the remaining land adjoining the temporary single marguee site and parking areas to the south of the hotel only for purposes ancillary to the use the main hotel site as an assembly and leisure venue for weddings and leisure events for 25 days per year

Location: Trunkwell House Hotel, Beech Hill, Road, Beech Hill,

Reading, Berkshire RG7 2AT

Applicant: Parson Leisure Ltd

Recommendation: To DELEGATE to the Head of Development and

Planning to **GRANT PLANNING PERMISSION**

Items for Information

5. **Appeal Decisions relating to Eastern Area Planning**Purpose: To inform Members of the results of recent appeal decisions relating to the Eastern Area Planning Committee.

65 - 66

Background Papers

- (a) The West Berkshire Core Strategy 2006-2026.
- (b) The West Berkshire District Local Plan (Saved Policies September 2007), the



- Replacement Minerals Local Plan for Berkshire, the Waste Local Plan for Berkshire and relevant Supplementary Planning Guidance and Documents.
- (c) Any previous planning applications for the site, together with correspondence and report(s) on those applications.
- (d) The case file for the current application comprising plans, application forms, correspondence and case officer's notes.
- (e) The Human Rights Act.

Andy Day Head of Strategic Support

If you require this information in a different format or translation, please contact Moira Fraser on telephone (01635) 519045.





Agenda Item 2.

DRAFT

Note: These Minutes will remain DRAFT until approved at the next meeting of the Committee

EASTERN AREA PLANNING COMMITTEE

MINUTES OF THE MEETING HELD ON WEDNESDAY, 8 NOVEMBER 2017

Councillors Present: Peter Argyle, Pamela Bale, Graham Bridgman, Keith Chopping, Richard Crumly, Marigold Jaques, Alan Law (Vice-Chairman), Alan Macro, Tim Metcalfe, Graham Pask (Chairman), Quentin Webb (Substitute) (In place of Richard Somner) and Emma Webster

Also Present: Jessica Bailiss (Policy Officer (Executive Support)), Gareth Dowding (Senior Engineer), Bob Dray (Principal Planning Officer), David Pearson (Development Control Team Leader), Shiraz Sheikh (Acting Legal Services Manager) and Simon Till (Senior Planning Officer)

Apologies for inability to attend the meeting: Councillor Richard Somner

PARTI

30. Minutes

The Minutes of the meeting held on 18th October 2017 were approved as a true and correct record and signed by the Chairman subject to the following amendments:

Item 27 (1) Application 17/02012/FULD:

Page 7, second paragraph after first set of bullet points to read as follows: Mr Leedale stated that the units closest to Tidmarsh Lane had been reduced in size and by one unit.

<u>Page 7, first paragraph to read as follows:</u> Mrs Cuthbert responded that they had chosen not to report the issue as they felt the complaint would not **be** acted upon.

Councillor Tim Metcalfe stated that Cheryl Willett had reported that she had negotiated with the applicant over the sum of money for affordable housing. Councillor Metcalfe felt that this figure and the Community Infrastructure Levy (CIL) amount should be included within the minutes. Officers could not recall a CIL amount being discussed however, agreed to add detail on the affording housing figure, which was £450k.

Councillor Metcalfe was of the view that Members had agreed that action should be taken to tidy up the site. Officers recalled this being discussed however did not recall that Members had stated a resolution to this affect.

31. Declarations of Interest

Councillor Pamela Bale declared an interest in Agenda Item 4(1), and reported that, as her interest was a disclosable pecuniary interest or an other registrable interest, she would be leaving the meeting during the course of consideration of the matter.

Councillor Emma Webster declared an interest in Agenda Item 4(1), but reported that, as her interest was a personal or an other registrable interest, but not a disclosable pecuniary interest, she determined to remain to take part in the debate and vote on the matter.

32. Schedule of Planning Applications

(1) Application No. & Parish: 17/01540/RESMAJ - Land north of Pangbourne Hill, Pangbourne, Reading, Berkshire

(Councillor Pamela Bale declared a personal and prejudicial interest in Agenda Item 4(1) by virtue of the fact that she voted against the outline planning application (15/03320/OUTMAJ). As she had pre-determined the decision on the application she would be leaving the meeting during the course of consideration of the matter and would take no part in the debate or voting on the matter. Councillor Bale stated however, that she would still make a representation as Ward Member. Councillor Bale left the meeting at 6.40pm.)

(Councillor Emma Webster declared a personal interest in Agenda Item 4(1) by virtue of the fact that the objectors, Mr J.G.F Dawson and his wife, were known to her. As her interest was personal and not prejudicial or a disclosable pecuniary interest, she determined to remain to take part in the debate and vote on the matter.)

The Committee considered a report (Agenda Item 4(1)) concerning Planning Application 17/01540/RESMAJ in respect of reserved matters following outline planning permission 15/03320/OUTMAJ.

In accordance with the Council's Constitution, Mr John Higgs, Parish Council representative, Mr J Dawson, objector, and Mr Douglas Bond, agent, addressed the Committee on this application.

Mr John Higgs in addressing the Committee raised the following points:

- He was concerned regarding the entrance to the site and queried why the visibility splay length of 43 metres was still being shown within the report. According to the outline application that was approved, visibility splays should be 63 metres and 72 metres in length.
- There were no cycle tracks close to the site and therefore any reference to cycle tracks should be discarded. The Thames path could not be used as a cycle track as it was a footpath.
- Mr Higgs disagreed that there was a regular two hourly bus service that served the area. There were buses at 11am, 1pm and 6pm and this could not be considered as a frequent service. The service also no longer served the Whitchurch Hill area.
- Although the highway that was used to access the site had a 30mph speed limit, many vehicles travelled at 60mph and therefore visibility splays should be increased to 90metres.
- The footpath from the site to the village was not clear from the plans. Pedestrians would have to cross the road by the church, which was considered to be far to narrow.
- Originally Thames Water had stated that the sewage network would not be able to support the new development however, Thames Water now seemed to be satisfied with the application. Mr Higgs wanted to know what had changed in terms of the sewage system, which meant that it could now support the development.

Councillor Tim Metcalfe asked if the entrance to the site was used solely for the estate. Mr Higgs stated that the entrance had been used by Southern Electric over the years and also by a local farmer however, the farmer mainly used the tracks rather than travelling over the fields.

Mr J Dawson in addressing the Committee raised the following points:

- He had a civil engineering background, which included being the Chairman of an engineering consulting firm. He held fellowships in engineering institutions across the UK and other parts of the world. He had been president of the UK association of Consulting Engineers including a spell as chairman on the Professional Liability Committee.
- There was an extensive history of sewer leakages within the area. Thames Water had said in the past that a six inch pipe had the capability under pressure to take the flow and Mr Dawson felt that this was true under modern conditions. In Pangbourne Hill however, there was a Victorian aged six inch pipe that was rough and uneven according the operatives to who had cleaned up spillages and blockages. Rubbish snagged on the joints and caused blockages, causing sewage to leak into close by houses and gardens.
- The option to replace the sewage system was deemed impossible due to the depth of the system. It was also only ten feet away from special dwellings.
- Revised transport statements failed to take into account the updated traffic census taken at the site entrance. This had showed a substantial increase in traffic movements above the outdated figures to about 2000 movements a day.
- A significant number of vehicles travelled at over 60mph on a downhill slope (about one in 20 vehicles). Vehicles travelling at this speed required a distance of about 150 metres to stop.
- The Government's main manual signed at Minister level stated that urban rules should not apply in special circumstances and in Mr Dawson's opinion this included Pangbourne Hill.
- Mr Dawson considered the conditions used by the Council to be dangerous. A risk assessment was required as there had been accidents near to the site.
- Mr Dawson pleaded that the Committee refused the application based on the reasons stated above.

Councillor Graham Bridgman referred to what the Committee could and could not decide upon that evening and read out paragraph 6.16.1 on page 45 of the report, which listed the areas that were not relevant to the current application. Areas including sewage infrastructure and highways were among the areas listed and Councillor Bridgeman asked Mr Dawson if he would accept that the points he had raised were areas that could not be considered by the Committee. Mr Dawson argued that sewage plans were due to be submitted in December 2017 and that plans that accompanied the report showed amendments to the site access. Therefore he felt that the points he had raised were relevant.

Councillor Alan Macro asked Mr Dawson how many of the 2000 daily traffic movement were travelling in excess of the speed limit and Mr Dawson confirmed that this was around 60.

Mr Douglas Bond in addressing the Committee raised the following points:

- He suggested that Members view the aerial photo on page 13 of the plans.
- The application supported the allocation of residential development in the district.
- In principle, a residential development for up to 35 dwellings on the site had already been approved.

- A number of the issues raised by objectors went beyond consideration of the current application as had been highlighted by Councillor Bridgman.
- The application was for a high quality scheme and was in keeping with planning policy as it was a high quality development.
- The proposal would not be prominent on the street scene and existing trees and vegetation would be retained on the site.
- The proposal was visually pleasing and consisted of sweeping hills.
- The proposal adhered to the Council's housing mix policy, without having a detrimental impact upon the surrounding area.
- The application was supported by good architectural design, with high quality landscaping, which was sympathetic to the Area of Outstanding Natural Beauty (AONB).
- The development would offer high quality open spaces, including a play area.
- Regarding scale of the development, it would not overlook any existing dwellings. The scheme was in keeping with planning policy and the surrounding area.

Councillor Alan Law referred to the plans on page 13 of the plans document and asked for clarification on whether the affordable housing content was distributed across three sections. Mr Bond confirmed that this was correct.

Councillor Keith Chopping asked Mr Bond if he had any comments on the points raised by Mr Dawson. Mr Bond confirmed that many of the points raised by Mr Dawson had formed part of the outline application that had already been approved. He referred to Mr Bob Dray's (Planning Officer) presentation. The orange area on the map highlighted on one of the slides of Mr Dray's presentation showed the Pangbourne Hill frontage. This covered vehicle and pedestrian access, which had been approved. The application before Members was only concerned with the detailed design of the residential area. Sewage issues had been addressed at the outline stage. Thames Water had been consulted on the present application and had raised no comments.

Councillor Bridgman stated that he was aware of the landscaping proposals detailed on pages 38 and 39 of the Planning Officer's report. He referred to paragraph 6.7.5, which detailed recommendations from the Tree Officer regarding the planting of tree species such as Beech, Lime and/or Oak at 10-12 standard size to ensure greatest chance of long-term establishment. Councillor Bridgman asked Mr Bond if he had any comments on what had been advised by the Tree Officer. Mr Bond confirmed that he had no issue with what the Tree Officer had recommended. There was plenty of space on site for the planting of trees, which were native to the area.

Councillor Bridgman moved on to paragraph 6.7.8, which stated that the Lead Local Flood Authority had identified that a number of trees were proposed to be planted in close proximity to proposed soakaways. Mr Bond confirmed that this would be addressed by a revised landscaping scheme.

Councillor Metcalfe felt that further soft landscaping was required to help screen the electrical sub-station. He suggested that a hedge could be placed around the perimeter. Mr Bond commented that this was within the scope of the application and could be addressed.

Councillor Pamela Bale, as Ward Member, raised the following points:

- Councillor Bale acknowledged that the current application was for reserved matters only however, things had changed and therefore should be considered by Members.
- Councillor Bale was pleased that the developer had worked closely with the Planning Department to revise the layout of the houses.
- Councillor Bale queried if there would be permitted development restrictions placed on the houses.
- The report gave great emphasis to the bus service however, there was no guarantee that this service would continue.
- Members had approved the footpath as part of the previous application however, the traffic island and narrow pavement was considered to be unsafe.
- Traffic lights had been installed as part of a similar development in Purley to ensure children could safely walk to school. The development at Pangbourne Hill would make it so children had to cross a busy road to get to school and therefore Councillor Bale felt this required further attention.
- Councillor Bale referred to the list of conditions on page 27 and in particular 17/02254/COND4 which concerned the approval of details reserved by conditions: 13 - Tree Protection, 21 - drainage and 22 - sustainable drainage of approved application 15/03320/OUTMAJ. Councillor Bale noted that the conditions were pending consideration by the 22nd December 2017 and assumed that drainage in particular had not yet been resolved.
- Councillor Bale stated that she had asked local people through her article in the Pangbourne Magazine, to be careful about what they put down the drain. She was concerned that the situation would get worse once the new development had been built.
- Councillor Bale stated that there were solutions such as the installation of macerators within each dwelling or at the entrance to the site. This was an option that needed to be considered by the developer.

The Chairman asked Planning Officers if they were able to respond to comments raised. Mr Dray stated that visibility splays were addressed through the original planning permission. There had been a lot of debate on the provision of longer visibility splays than normal for the road speed limit, and 63.6 metres and 72 metres had been agreed by the Highways Authority. This area was outside of the consideration of the current planning application, which was for reserved matters only. Councillor Law acknowledged that this area had been settled however, queried if it was different to what had been agreed. Bob Dray stated that the conditions allowed for alternative distances to be agreed pursuant to conditions, but that the now approved splays were as previously agreed. Highways Officer, Gareth Dowding added that a road safety audit had been carried out along with several checks and the distances of 63.6 and 72 metres had been agreed as adequate.

Mr Dray referred to the following points that had been raised by the Parish Council:

- Highways works it had been a condition within the outline planning report that the footway should be provided.
- Drainage this had been assessed as part of the outline application. Several letters had been sent to Thames Water asking them to review the application and no objections had been raised.
- A macerator could be suggested to the developer as part of the assessment of planning conditions; however, it did fall outside the remit of the reserved matters application.

 Screening of the electrical substation – this seemed a reasonable suggestion as there was space for additional soft landscaping and the applicant had raised no particular concern about implementing this.

Councillor Emma Webster referred to Mr Dray's last point about landscaping around the electrical sub-station and asked if a condition could be added for additional trees in this area. Bob Dray stated that if Members felt this was essential then it could be stipulated within conditions.

Councillor Bridgman asked for clarification regarding permitted development rights, which were detailed on page 45 of the report. Mr Dray reported that Class B permitted development rights could not be applied in the AONB and therefore there would be no permitted development rights for such roof alterations on the site.

Councillor Macro referred to the reference on garden sizes on page 42 of the report. It stated within the report that the size of the gardens belonging to affordable homes were smaller and therefore Councillor Macro asked for confirmation that the gardens met with the SPD. Mr Dray confirmed that some gardens were smaller but all were judged to comply with the Supplementary Planning Document (SPD).

Councillor Chopping noted that Councillor Bale had made a reference to traffic lights or a form of crossing to help pedestrians to cross the road safely. Mr Dray stated that highway plans for the site had already been approved as part of the outline application however, West Berkshire Council was the Highways Authority for the area and therefore there were now other ways Members could make a request for such a facility outside of the planning process.

Councillor Law asked who would be responsible if a sewage leak was to occur at the bottom of Pangbourne Hill following development of the site and Mr Pearson confirmed that Thames Water would be responsible.

Councillor Law stated that there was a lot about the application that he liked including the access, scale and affordable housing content. He felt that the proposal to screen the electrical sub-station was a good idea. Councillor Law declared that on this basis he would be minded to support a proposal to approve the application.

Councillor Webster stated that she was happy with the level of detail contained within the report and would support approval of the application. She referred to paragraphs 6.7.5 and 6.7.8 concerning screening and asked if these were best imposed using conditions.

Mr Bob Dray stated Members were within their rights to stipulate on issues around screening. It was felt that condition 11 could be amended to this affect.

Councillor Webster proposed that Members accept the Officer recommendation to approve the reserved matters application subject to the following points being added to conditions:

- Full landscaping to all sides of the electrical sub-station.
- The planting of tree species such as Beech, Lime and/or Oak to be planted along the access road and LEAP, as 10-12 standard size to ensure greatest chance of long-term establishment.
- The re-location of a number of trees that were planned to be planted in close proximity to proposed soakaways.
- Additional low level screening to the rear of plots 10 and 11.

Councillor Law seconded this proposal. The Chairman invited Members of the Committee to vote on the proposal put forward by Councillor Webster and seconded by Councillor Law. At the vote the motion to grant planning permission was approved.

RESOLVED that the Head of Development and Planning be authorised to grant planning permission subject to the following conditions:

Conditions

1. Reserved matters pursuant to outline permission

This permission relates solely to the reserved matters referred to in Condition 2 of the Outline Planning Permission granted on 22 February 2016 under application reference 15/03320/OUTMAJ. Nothing contained in this proposal or this notice shall be deemed to affect or vary the conditions applied on that outline planning permission.

<u>Reason:</u> The reserved matters cannot be considered separately from the permission to which they relate and the conditions applied on that outline permission are still applicable.

2. Approved plans

The development hereby permitted shall be carried out in accordance with the approved plans and documents listed below:

- Location Plan (P1389.04)
- Site Layout (SL-01/B)
- Site Levels (SL-02/B)
- Street Scenes 2 of 2 (SS-02)
- Site Sections (SS-03)
- Plans and Elevations for all units contained within the House Type Pack (43 pages, received 03/10/2017)
- Junction Visibility Sheet 1 of 2 (5023/004/A)
- Junction Visibility Sheet 2 of 2 (5023/005/A)
- Forward Visibility (5023/006)
- Room in Roof Section
- Transport Statement (Bellamy Roberts, ITR/5023/TS.3, September 2017)

Reason: For the avoidance of doubt and in the interest of proper planning.

3. Building and hard surfacing materials (prior approval of samples)

Notwithstanding the details submitted with this application, the construction of the dwelling shall not take place until samples, and an accompanying schedule and/or plan, of the materials to be used in the construction of the external surfaces of the dwellings and hard surfaced areas of the development have been submitted to and approved in writing by the Local Planning Authority. Thereafter the development shall be carried out in accordance with the approved materials.

Reason: To ensure that the external materials are visually attractive and respond to local character. Given the scale of the development and the sensitivity of the location within the AONB, samples of materials are required. This information is required before construction because samples of the proposed materials have not been submitted with the application. This condition is applied in accordance with the National Planning Policy Framework, Policies ADPP5, CS14 and CS19 of the West Berkshire Core Strategy (2006-2026), Policy C3 of the Housing Site Allocations DPD (2006-2026), Supplementary Planning Document Quality Design

(June 2006), and the Village Design Statement for Pangbourne.

4. Architectural detailing (provision)

No dwelling shall be first occupied until the detailing of its elevations has been completed in accordance with the approved plans. This includes (but is not necessarily limited to) the provision of bargeboards, lintels (materials, keystone details), string/soldier courses, fenestration, quoins, porches, plinths, chimneys (corbelling), eaves detailing, cills, hanging tiles (varying tiles/detailing).

Reason: The articulation of elevations with such detailing makes an important contribution to the design quality of the development. The completion of these features prior to first occupation is therefore necessary to ensure that the buildings respect the character and appearance of the surrounding area. This condition is applied in accordance with the National Planning Policy Framework, Policies ADPP5, CS14 and CS19 of the West Berkshire Core Strategy (2006-2026), Policy C3 of the Housing Site Allocations DPD (2006-2026), Supplementary Planning Document Quality Design (June 2006), and the Village Design Statement for Pangbourne.

5. Privacy screens

Notwithstanding the details submitted with this application, no dwelling with a roof terrace (Plots 1-12 and 17-22) shall be first occupied until the privacy screens for that dwelling has been installed on the roof terraces in accordance with details that have first been submitted to and approved in writing by the Local Planning Authority. The submission(s) shall include details of the location and specifications of the privacy screens. Thereafter the privacy screens shall be retained in their approved condition at all times.

<u>Reason:</u> Without privacy screens to minimise overlooking between dwellings, the roof terraces on these plots would result in an unacceptable loss of privacy to neighbouring dwellings. The prior approval of this information is required because insufficient information accompanies the application. This condition is applied in accordance with the National Planning Policy Framework, Policy CS14 of the West Berkshire Core Strategy (2006-2026), and Supplementary Planning Document Quality Design (June 2006).

6. Cycle storage units 26-31 (prior approval)

Notwithstanding the details submitted with this application, no apartment within the apartment block (units 26-31) shall be first occupied until a secure purpose-built cycle store has been provided in accordance with details that have first been submitted to and approved in writing by the Local Planning Authority. The submission shall include details of the location and specifications of the store. Thereafter the cycle store shall be retained and kept available for cycle storage at all times.

Reason: To encourage the use of cycles in order to reduce reliance on private motor vehicles. The prior approval of this information is required because insufficient information has been submitted as part of the application. This condition is applied in accordance with the National Planning Policy Framework, Policy CS13 of the West Berkshire Core Strategy (2006-2026), Policy TRANS1 of the West Berkshire District Local Plan 1991-2006 (Saved Policies 2007), Policy P1 of the Housing Site Allocations DPD, and the West Berkshire Council Cycle and Motorcycle Advice and Standards for New Development (November 2014).

7. Refuse/recycling storage units 26-31 (prior approval)

Notwithstanding the details submitted with this application, no apartment within the apartment block (units 26-31) shall be first occupied until a storage area for refuse and recycling receptacles (and collection areas if necessary) has been provided for that dwelling in accordance with details that have first been submitted to and approved in writing by the Local Planning Authority. The submission shall include details of the location and specifications of the store. Thereafter the store shall be retained and kept available for receptacles storage at all times.

Reason: To ensure that there is adequate refuse and recycling storage facilities within the site, to ensure safe and adequate collection in the interests of highway safety and local amenity. The prior approval of this information is required because insufficient information has been submitted as part of the application. This condition is applied in accordance with the National Planning Policy Framework, Policies CS13 and CS14 of the West Berkshire Core Strategy (2006-2026), and the West Berkshire Quality Design SPD (Part 1, Section 2.13).

8. Parking and turning (provision)

No dwelling shall be occupied until the vehicle access, parking, and turning spaces associated to that dwelling have been surfaced, marked out and provided in accordance with the approved plans. The access, parking, and turning spaces shall thereafter be kept available for parking (of private motor cars and/or light goods vehicles) at all times.

Reason: To ensure the development is provided with adequate parking facilities, in order to reduce the likelihood of roadside parking that would adversely affect road safety and the flow of traffic. This condition is applied in accordance with the National Planning Policy Framework, Policy CS13 of the West Berkshire Core Strategy (2006-2026), Policy P1 of the Housing Site Allocations DPD (2006-2026), and Policy TRANS1 of the West Berkshire District Local Plan 1991-2006 (Saved Policies 2007).

9. Emergency water supplies (prior approval)

No dwelling shall be first occupied until private fire hydrant(s), or other suitable emergency water supplies, have been provided in accordance with details that have first been submitted to and approved in writing by the Local Planning Authority (in consultation with Royal Berkshire Fire & Rescue Service).

Reason: At present there are no available public mains in this area to provide suitable water supply in order to effectively fight a fire. Suitable private fire hydrant(s), or other suitable emergency water supplies, are therefore required to meeting Royal Berkshire Fire & Rescue Service requirements, in the interests of public safety. This condition is applied in accordance with the National Planning Policy Framework.

10. Hard landscaping (prior approval)

Notwithstanding the details submitted with this application, , no dwelling shall be first occupied until a detailed hard landscaping scheme has first been submitted to and approved in writing by the Local Planning Authority. The hard landscaping scheme shall include details of any boundary treatments (e.g. walls, fences) and hard surfaced areas (e.g. driveways, paths, patios, decking) to be provided as part of the development. The scheme shall include consistent landscaping of market and affordable housing.

Reason: A comprehensive hard landscaping scheme is an essential element in the

detailed design of the development, and is therefore necessary to ensure the development achieves a high standard of design. These details must be approved before the dwellings are occupied because the hard landscaping scheme submitted with the application includes different surfacing materials for the market and affordable housing, which undermines the integration of the affordable housing into the development; minor amendments are therefore required. This condition is applied in accordance with the National Planning Policy Framework, Policies ADPP5, CS6, CS14 and CS19 of the West Berkshire Core Strategy (2006-2026), the Pangbourne Village Design Statement, the Planning Obligations SPD, and Quality Design SPD.

11. Soft landscaping (prior approval)

Notwithstanding the details submitted with this application, no dwelling shall be first occupied until a detailed soft landscaping scheme has been submitted to and approved in writing by the Local Planning Authority. The scheme shall incorporate amendments to the submitted landscaping scheme, including (but not necessarily be limited to):

- (a) Additional soft landscaping to provide a visual screen around the perimeter of the substation.
- (b) Additional tree planting to create an avenue of trees either side of the access road (south-side of the road between the cemetery car park and Plot 35; north-side of road between western field access and north-west of Plot 1, and along the southern edge of the LEAP). The tree species shall be Beech, Lime and/or Oak, planted as 10-12 standard size.
- (c) Additional soft landscaping to provide low level screening along the eastern boundary of Plots 10 and 11 (for example, a Beech or Hornbeam hedgerow).
- (d) Re-location of any trees located in close proximity to soakaways.

The scheme shall include detailed plans, planting and retention schedule, programme of works, and any other supporting information. All soft landscaping works shall be completed in accordance with the approved scheme within the first planting season following completion of building operations or first occupation of the final market dwelling to be occupied (whichever occurs first). Any trees, shrubs, plants or hedges planted in accordance with the approved scheme which are removed, die, or become diseased or become seriously damaged within five years of completion of this completion of the approved soft landscaping scheme shall be replaced within the next planting season by trees, shrubs or hedges of a similar size and species to that originally approved.

Reason: A comprehensive soft landscaping scheme is an essential element in the detailed design of the development, and is therefore necessary to ensure the development achieves a high standard of design. These details must be approved before the dwellings are occupied because minor amendments are required to the soft landscaping scheme that has been submitted with the application. The four specific requirements have been identified as necessary to (a) visually screen the substation in the interests of visual amenity, (b) enhance tree planting in public places to contribute to a long term verdant character, (c) ensure the development is sufficiently screened from views to the east, and (d) avoid potential damage to drainage infrastructure. This condition is applied in accordance with the National Planning Policy Framework, Policies ADPP5, CS14, CS17, CS18 and CS19 of the West Berkshire Core Strategy (2006-2026), the Pangbourne Village Design Statement, and Quality Design SPD.

12. Internal visibility splays before development (provision)

Visibility splays shall be provided as follows. All visibility splays shall, thereafter, be kept free of all obstructions to visibility above a height of 0.6 metres above carriageway level.

- (a) The Cemetery Car Park shall not be first used until the visibility splays at the access to the car park has been provided in accordance with drawing 5023/004/A.
- (b) No dwelling shall be first occupied until the visibility splays on the corner opposite Plot 1 have been provided in accordance with drawing 5023/006;
- (c) No dwelling on Plots 32-35 shall be first occupied until the visibility splays at the shared access to these plots have been provided in accordance with drawing 5023/004/A;
- (d) No dwelling on Plots 1-16 and/or Plots 23-24 shall be first occupied until the visibility splays at the road junction between Plots 1 and 25 have been provided in accordance with drawing 5023/005/A;
- (e) No dwelling on Plots 9-16 and/or Plots 23-24 shall be first occupied until the visibility splays at the road junction opposite Plots 3 and 4 have been provided in accordance with drawing 5023/005/A.

<u>Reason:</u> In the interests of road safety. This condition is applied in accordance with the National Planning Policy Framework, and Policy CS13 of the West Berkshire Core Strategy (2006-2026).

13. Permitted development restriction (extensions/outbuildings)

Notwithstanding the provisions of Article 3 of the Town and Country Planning (General Permitted Development) (England) Order 2015 (or any order revoking, reenacting or modifying that Order with or without modification), no extensions, alterations, buildings or other development which would otherwise be permitted by Schedule 2, Part 1, Classes A and/or E of that Order shall be carried out, without planning permission being granted by the Local Planning Authority on an application made for that purpose.

Reason: To prevent the overdevelopment of the site and in the interests of respecting the character and appearance of the surrounding area. This condition is applied in accordance with the National Planning Policy Framework, Policies ADPP5, CS14 and CS19 of the West Berkshire Core Strategy (2006-2026), the North Wessex Downs AONB Management Plan 2014-2019, Quality Design SPD (June 2006) and the Village Design Statement for Pangbourne.

INFORMATIVES

Proactive actions of the LPA

The Local Planning Authority (LPA) has worked with the applicant in a positive and proactive manner based on seeking solutions to problems arising in relation to dealing with a planning application. In particular, the LPA:

- a) Provided the applicant with a case officer as a single point of contact.
- b) Alerted the applicant to issues that were raised during the consideration of the application.
- c) Accepted amended plans to address issues arising during the consideration of the application.

- d) Agreed an extension of time before determining the application to enable negotiations with the applicant.
- e) Entered into protracted considerations/negotiations in order to find a solution to problems with the proposed development, rather than refusing planning permission without negotiation.

Outline plans

A number of plans and supporting documentation accompanies the application which duplicates the plans and documentation submitted with the outline application. A number of documents also relate to planning conditions on the outline permission. These documents are not relevant to the reserved matters application and do not form part of the approved application. Their submission should not in any way be construed as implying that they are acceptable.

33. Application No. & Parish: 17/02446/FULD - Pamber Green, Blandys Lane, Upper Basildon, Reading, Berkshire RG8 8PG

(Councillor Pamela Bale rejoined the meeting at 740pm)

The Committee considered a report (Agenda Item 4(2)) concerning Planning Application 17/02446/FULD in respect of the demolition of an existing dwelling and erection of two new dwellings.

In accordance with the Council's Constitution, Mr Paul Smith, objector, addressed the Committee on this application.

Mr Paul Smith in addressing the Committee raised the following points:

- Mr Smith and his wife lived at Hamstead House, which was opposite the application site.
- He asked that Members reject the application as it would be detrimental to the rural street scene and the individual homes that surrounded it, which included some thatched properties.
- There had been an appeal against a decision taken to refuse development of three dwellings on the Claregate site, which was a site to the south of the Moorings site and this had been allowed on appeal. West Berkshire Council had refused the application on grounds, which were now being given to approve the site at Pamber Green.
- Mr Smith was not satisfied with the density of the screening proposed on the eastern edge of the site or alongside the Listed building, Moorings.
- The size of the properties was not acceptable. They would be in view from the adjacent road, surrounding dwellings and open fields to the north and west. The dwellings would also be elevated making them more prominent.
- Due to the position of plot one on higher ground, landscaping could not be used to soften its impact upon the Moorings. The report stated that adequate would reduce the impact on the setting of the Moorings and this statement in Mr Smiths' opinion highlighted that there was a problem.
- Mr Smith stated that if the application was approved there were four areas he would like to see included:
 - Demolition restrictions
 - The exclusion of bonfires due to risk to close by thatched properties

- A restriction on the installation of air handling and heat exchange plant
- Restrictions on hours of work
- Mr Smith urged the Committee to refuse planning permission for the reasons outlined above.

Councillor Alan Law asked for clarification on the Claregate case. Mr Smith explained that it had involved a single storey property on the other side of the Moorings at the southern side of the application site being demolished and replaced with three dwellings.. The application was refused and then approved at appeal.

Councillor Richard Crumly referred to Mr Smith's description of the character of the area including that there were thatched properties. He thought that residents might have been pleased to see the existing bungalow removed as it was not in a very good state. Mr Smith stated that he had no objection to the principle of developing the site. However, it was the design of the proposed dwellings which was a concern. He felt that the dwellings should sit lighter within the site and due to their prominence it would set a poor precedent if the application was approved.

Councillor Keith Chopping noted Mr Smith's criticism of the site had included the elevation of the properties. However, the elevation of plot two was not that dissimilar to the existing property High Banks. Mr Smith acknowledged that the height was similar and felt that this formed part of the problem as the similarity of the dwellings would suburbanise their setting.

Councillor Alan Law as Ward Member raised the following points:

- He was disappointed that there had been no representation from the Parish Council especially as it had made a succinct objection to the application.
- He felt the application to be a quandary and referred to paragraph 6.2.7, which stated that the Planning Officer had considered on balance that the proposed works would have an acceptable level of impact.
- He concurred with Mr Smith in that he had no issue with the principle of developing the site and he felt that the site was capable of accommodating two large dwellings.
- The site visit had been particularly helpful as it had highlighted the elevation issue.
 He felt that due to the proposed height of the dwellings the impact would be suburbanising.
- Due to the implementation of visibility splays any new property created a suburban look. The houses opposite the site had already caused a suburbanised feel to the road.
- Councillor Law stated that he was satisfied with the size of the properties however, it was the impact on the location, the street scene and the AONB that posed a problem for him.
- In accordance with the National Planning Policy Framework any development within the AONB should enhance it and in his view this was not the case in this instance.
- The ground sloped upwards on the site and therefore it was the height of the site that was the problem. The applicant for the Claregate site had been required to bring the site levels down and Councillor Law felt this was required as part of the current application.

 Councillor Law stated that Members had three options. They could approve or refuse the application, or alternatively they could approve the application with a condition added to reduce the floor level of the site by an amount that would reduce the impact without requiring a new application.

Councillor Emma Webster asked Councillor Law to clarify the difference in impact between reducing the site by 3 metres to reducing it by one metre. Councillor Law stated that he would be happier with a reduction by one metre than the site remaining at the existing proposed level.

Councillor Bridgman referred to the Claregate site and asked what the size of the site was in comparison to the site under consideration. Councillor Law confirmed that the size of the two sites was about the same.

Councillor Crumly asked for clarification on whether the Committee was considering reducing the ridge height of the two dwellings. Councillor Law sated that it would be the foundation that would be reduced in height rather than the ridge height of the properties.

Councillor Marigold Jaques noted that the levels at Claregate had been reduced by three metres. The Moorings was two metres lower than plot one and there was a slope down to the road and therefore 3 metres in the case of the current application would be excessive and one metre would be more acceptable.

The Chairman asked Officers what would be deemed as an acceptable height reduction, without a further planning application being required. Mr David Pearson stated that a condition should not substantially change an application. If the Committee was seeking to lower the foundation by one metre, then this was to the upper limit of what could be conditioned. To ask the applicant to implement a lower ground level of up to one metre would be reasonable.

Councillor Chopping asked if the floor level was what would need to be reduced or if it was the foundation. The aim was to reduce impact. Mr Pearson confirmed that the ground and floor level would need to be reduced so the properties sat lower on the plot. Councillor Chopping was concerned that the floor level could be lowered however, the ridge height kept the same. Councillor Bridgeman confirmed that the ridge level relative to surrounding fixed points would reduce as a result of lowering ground levels.

Councillor Macro asked if demolition and bonfires could also be added to conditions. Mr Pearson felt that demolition was a reasonable point to be included within the method statement however, other legislation dealt with the burning of waste. It was not the role of planning applications to reduce risk on other close by properties. Councillor Law queried if this could be included as an informative. It was felt that this would be acceptable.

Councillor Quentin Webb referred to landscaping and queried if hedges were required as part of the new design. Mr Simon Till confirmed that the landscaping section of the report detailed the sizes and varieties of hedges required. If felt appropriate, Members could control the size and type of hedges alongside Blandys Lane and the Listed building with conditions. Councillor Webb acknowledged that by doing this Members could ensure that the impact on the view of the ridge height of the properties could be softened.

Councillor Chopping felt that the two properties were of good design and were a vast improvement on what currently stood on the site. The design was similar to that of High Banks, which was a very attractive property. The site was within the settlement boundary so there was a presumption in favour of sustainable development. Councillor Chopping stated that he was happy with the proposal as long as a condition was added to reduce the impact of the properties by one metre. It was felt that condition 15 could be amended to this affect. Conditions should also cover concerns raised by Councillor Webb

concerning landscaping. On these grounds Councillor Chopping proposed that the Officer recommendation to approve planning permission be granted.

The Chairman summarised the conditions that needed to be added as follows:

- Landscaping alongside Blandys Lane and the Listed building;
- Reduction in the levels by one metre;
- Hours of working.

The Chairman asked if Officers were happy with the proposed conditions and Mr Pearson confirmed that he was. Councillor Richard Crumly therefore seconded the proposal by Councillor Chopping.

Members felt that there was an additional condition that needed to be added to the proposal covering:

Restrictions on the locations air handling and other plant.

Both Councillor Chopping and Councillor Crumly confirmed that they were happy with this addition. Conditions were summarised in full as follows:

- Landscaping alongside Blandys Lane and the Listed building;
- Reduction in the levels by one metre:
- Hours of working;
- Demolition;
- Restrictions on the locations air handling and other plant;
- An informative on the risk of bonfires to nearby thatched properties.

Mr Pearson did not feel that a condition to restrict air handling and other plant would be reasonable, as the installation of such plant is either outside of the remit of planning or subject to existing controls under the permitted development regime. Councillor Webb felt that demolition works were already covered by the Construction Method Statement on page 68.

Councillor Bridgman felt that reducing the levels on site by one metre was a good idea. However, the highest of the two proposed properties was 1.3 metres lower than High Banks. Councillor Law stated that this needed to be viewed in context. High Banks was a larger property but it was down hill from the application site and on the opposite side of the road. The proposal was imposing and would detract the AONB and street scene.

The Chairman invited Members of the Committee to vote on the proposal put forward by Councillor Chopping, seconded by Councillor Crumly. At the vote the motion to grant planning permission was approved.

RESOLVED that the Head of Development and Planning be authorised to grant planning permission subject to the following conditions:

Conditions

1. Full planning permission time limit

The development hereby permitted shall be begun before the expiration of three years from the date of this permission.

<u>Reason:</u> To comply with Section 91 of the Town and Country Planning Act 1990 (as amended by Section 51 of the Planning and Compulsory Purchase Act 2004);

to enable the Local Planning Authority to review the desirability of the development should it not be started within a reasonable time.

2. Standard approved plans

The development hereby permitted shall be carried out in accordance with drawing numbers 1066.12, 1066.15, 1066.11, 1066.13 and 1066.14 received on 30 August 2017.

Any material change to the approved plans will require a formal planning application to vary this condition under Section 73 of the Act. Any non-material change to the approved plans will require a non-material amendment application prior to such a change being made.

Reason: For the avoidance of doubt and in the interest of proper planning.

3. Samples of materials

Development of the approved dwellings shall not commence until a schedule and samples of the external materials to be used in construction of the dwellings has been submitted and approved in writing under a formal discharge of conditions application. Development of the dwellings shall take place in accordance with the approved schedule and samples of materials.

<u>Reason</u>: Additional information on materials is required due to the visual sensitivity of surrounding views from the AONB. This condition is imposed in accordance with the National Planning Policy Framework (2012) and Policies CS14 and CS19 of the West Berkshire Local Plan Core Strategy (2006-2026) 2012.

4. Construction method statement

No development shall take place until a Construction Method Statement has been submitted to and approved in writing by the Local Planning Authority. The development shall be carried out in accordance with the approved details. The statement shall provide for:

- (a) The parking of vehicles of site operatives and visitors
- (b) Loading and unloading of plant and materials
- (c) Storage of plant and materials used in constructing the development
- (d) The erection and maintenance of any security hoarding
- (e) Wheel washing facilities
- (f) Measures to control the emission of dust and dirt during construction
- (g) A scheme for recycling/disposing of waste resulting from demolition and construction works

<u>Reason:</u> To safeguard the amenity of adjoining land uses and occupiers and in the interests of highway safety. This condition is imposed in accordance with the National Planning Policy Framework (March 2012), Policies CS5 and CS13 of the West Berkshire Core Strategy (2006-2026), Policy TRANS 1 of the West Berkshire District Local Plan 1991-2006 (Saved Policies 2007).

5. Parking in accordance

No dwelling shall be occupied until the vehicle parking and turning spaces have been surfaced, marked out and provided in accordance with the approved plans. The parking and turning spaces shall thereafter be kept available for parking of private motor cars at all times.

Reason: To ensure the development is provided with adequate parking facilities, in order to reduce the likelihood of roadside parking that would adversely affect road safety and the flow of traffic. This condition is imposed in accordance with the National Planning Policy Framework (March 2012), Policy CS13 of the West Berkshire Core Strategy (2006-2026) and Policy TRANS1 of the West Berkshire District Local Plan 1991-2006 (Saved Policies 2007).

6. Drive gradient

The gradient of the private drives on the site shall not exceed 1 in 8.

<u>Reason:</u> To ensure that adequate access to parking spaces and garages is provided. This condition is imposed in accordance with the National Planning Policy Framework (March 2012) and Policy CS13 of the West Berkshire Core Strategy (2006-2026).

7. Access surfacing

No development shall take place until details of the surfacing arrangements for the vehicular access(es) to the highway have been submitted to and approved in writing by the Local Planning Authority. Such details shall ensure that bonded material is used across the entire width of the access(es) for a distance of 3 metres measured back from the carriageway edge. Thereafter the surfacing arrangements shall be constructed in accordance with the approved details.

<u>Reason:</u> To avoid migration of loose material onto the highway in the interest of road safety. This condition is imposed in accordance with the National Planning Policy Framework (March 2012) and Policy CS13 of the West Berkshire Core Strategy (2006-2026).

8. Visibility splays

No development of the dwellings hereby approved shall take place until visibility splays of 2.4 metres by 43 metres have been provided at the access. The visibility splays shall thereafter be kept free of all obstructions to visibility above a height of 0.6 metres above carriageway level.

<u>Reason:</u> In the interests of road safety. This condition is imposed in accordance with the National Planning Policy Framework (March 2012) and Policy CS13 of the West Berkshire Core Strategy (2006-2026).

9. Cycle storage

No development shall take place until details of the cycle parking and storage space have been submitted to and approved in writing by the Local Planning Authority. No dwelling shall be occupied until the cycle parking and storage space

has been provided in accordance with the approved details and retained for this purpose at all times.

<u>Reason:</u> To ensure that there is adequate and safe cycle storage space within the site. This condition is imposed in accordance with the National Planning Policy Framework (March 2012), Policy CS13 of the West Berkshire Core Strategy (2006-2026) and Policy TRANS1 of the West Berkshire District Local Plan 1991-2006 (Saved Policies 2007).

10. Landscaping plan

No development or other operations shall commence on site until a detailed scheme of landscaping for the site is submitted to and approved in writing by the Local Planning Authority. The details shall include schedules of plants noting species, plant sizes and proposed numbers/densities, an implementation programme and details of written specifications including cultivation and other operations involving tree, shrub and grass establishment. The scheme shall ensure:

- a) Completion of the approved landscape scheme within the first planting season following completion of development.
- b) Any trees shrubs or plants that die or become seriously damaged within five years of this development shall be replaced in the following year by plants of the same size and species.

The scheme shall ensure the reinstatement of a hedge alongside Blandys Lane and reinforcement of the boundary vegetation alongside Moorings to the south.

<u>Reason:</u> To ensure the implementation of a satisfactory scheme of landscaping in the interests of improving the visual contribution of the site to surorunding amenity and to soften the impact of the development on views from Blandys Lane, alongside the Grade II Listed dwelling to the south and within the wider AONB, in accordance with the NPPF and Policies CS14, CS18 and CS19 of the West Berkshire Core Strategy 2006-2026.

11. Tree protection

No development (including site clearance and any other preparatory works) shall take place on site until a scheme for the protection of trees to be retained is submitted to and approved in writing by the Local Planning Authority. This scheme shall include a plan showing the location of the protective fencing, and shall specify the type of protective fencing. All such fencing shall be erected prior to any development works taking place and at least 2 working days notice shall be given to the Local Planning Authority that it has been erected. It shall be maintained and retained for the full duration of works or until such time as agreed in writing with the Local Planning Authority. No activities or storage of materials whatsoever shall take place within the protected areas without the prior written agreement of the Local Planning Authority.

Note: The protective fencing should be as specified at Chapter 6 and detailed in

figure 2 of B.S.5837:2012.

<u>Reason:</u> To ensure the enhancement of the development by the retention of existing trees and natural features during the construction phase in accordance with the objectives of the NPPF and Policies CS14, CS18 and CS19 of West Berkshire Core Strategy 2006-2026.

12. Removal of Permitted Development Rights for extensions and outbuildings

Irrespective of the provisions of the Town and Country (General Permitted Development) Order 2015 (as amended), or any subsequent revision thereof no extensions or outbuildings shall be erected in the curtilage of the dwellings hereby approved without planning permission having first been granted on a planning application made for this purpose.

Reason: The site is in a visually sensitive location in the AONB and adjacent to the curtilage of a Grade II Listed building. This condition is imposed in order to prevent the overdevelopment of the site, detrimental visual impacts in a sensitive location in the AONB on the edge of the settlement or adverse visual impacts on the setting of the adjacent Grade II Listed building in accordance with the National Planning Policy Framework (2012), and Policies CS14 and CS19 of the West Berkshire Local Plan Core Strategy (2006-2026) 2012.

13. Removal of Permitted Development Rights for alterations to roof

Irrespective of the provisions of the Town and Country (General Permitted Development) Order 2015 (as amended), or any subsequent revision thereof no alterations or extensions to the roofs of the dwellings hereby approved without planning permission having first been granted on a planning application made for this purpose.

Reason: The site is in a visually sensitive location in the AONB and adjacent to the curtilage of a Grade II Listed building. This condition is imposed in order to prevent detrimental visual impacts in a sensitive location in the AONB on the edge of the settlement or adverse visual impacts on the setting of the adjacent Grade II Listed building in accordance with the National Planning Policy Framework (2012), and Policies CS14 and CS19 of the West Berkshire Local Plan Core Strategy (2006-2026) 2012.

14. Removal of Permitted Development Rights for side windows in south facing elevation of plot 1

Irrespective of the provisions of the Town and Country (General Permitted Development) Order 2015 (as amended), or any subsequent revision thereof no additional windows shall be installed in the south facing elevation of the approved dwelling on plot 1 unless they are obscure glazed and fixed shut except for parts that are more than 1.7 metres above the floor level of the room served.

Reason: In order to prevent any adverse impact on the privacy and amenity of the neighbouring dwelling, Moorings in accordance with the National Planning Policy Framework (2012) and Policy CS14 of the West Berkshire Local Plan Core

Strategy (2006-2026) 2012.

15. Levels

Irrespective of the details of levels shown on the approved plans, no development of the approved dwellings or other operations on the land (excluding demolition of the existing dwelling and structures) shall commence until full details of the proposed ground levels, floor levels and all engineering operations to the bank alongside Blandys Lane have been submitted and approved under a formal discharge of conditions application. Such details shall ensure a reduction in finished floor level of the proposed dwellings of no less than 1 metre below those shown on drawing numbers 1066.13 and 1066.14 received 30 August 2017. The dwellings hereby approved shall not be occupied until the levels have been created in accordance with the approved details.

Reason: Additional information on levels is required in order to ensure that no detrimental impact on visual amenity in the North Wessex Downs AONB and neighbouring amenity arises from the proposed works in consideration of their two storey nature and the high existing levels on the site compared to those of other properties on the west of Blandys Lane, and in particular the Grade II Listed dwelling known as Moorings to the south. This condition is imposed in accordance with the National Planning Policy Framework 2012 and Policies CS14 and CS19 of the West Berkshire Local Plan Core Strategy (2006-2026) 2012.

16. Set back of gates

No gates shall be installed across the access drive to the site shall unless they are erected at a distance of at least 5 metres from the highway edge. Any such gates shall open inwards.

<u>Reason:</u> To prevent the obstruction of the highway, in the interests of highway safety in accordance with the National Planning Policy Framwork (2012) and Policy CS13 of the West Berkshire Local Plan Core Strategy (2006-2026) 2012.

17. Sustainable Drainage condition

No development shall take place until a scheme of surface water drainage has been submitted to and approved in writing by the Local Planning Authority. The scheme shall incorporate sustainable drainage principles to deal with surface water run-off from the roof of the development hereby permitted and within the application site. The development hereby permitted shall not be first occupied until the scheme of surface water drainage has been implemented in accordance with the approved details. The approved method of surface water drainage shall be retained thereafter.

Reason: To ensure that surface water will be managed in a sustainable manner. This condition is imposed in accordance with the National Planning Policy Framework (March 2012), Policy CS16 of the West Berkshire Core Strategy (2006-2026) and Supplementary Planning Document Quality Design - Part 4 Sustainable Design Techniques (June 2006).

18. The hours of work for all contractors, site operatives and other persons

employed in the development of the dwelling hereby approved shall, for the duration of development, be limited to:

7.30 am to 6.00 p.m. on Mondays to Fridays 8.30 am to 1.00 p.m. on Saturdays and NO work shall be carried out on Sundays or Bank Holidays.

<u>Reason:</u> In the interests of the amenities of neighbouring occupiers in accordance with the NPPF (2012) and Policy CS14 of the West Berkshire Local Plan Core Strategy (2006-2026) 2012.

INFORMATIVE

During the committee meeting on 8th November 2017, Members expressed concerns with the lighting of bonfires on the site due to the presence of thatched roof on Moorings and Thatchers to the south. The applicant is advised not to light bonfires in the vicinity of these buildings.

34. Appeal Decisions relating to Eastern Area Planning

Members noted the outcome of appeal decisions relating to the Eastern Area.

CHAIRMAN	
Date of Signature	

(The meeting commenced at 6.30 pm and closed at 8.35 pm)

This page is intentionally left blank

Agenda Item 4.(1)

Item No	Application No. and Parish	8/13 week date	Proposal, Location and Applicant
		18 September 2017	- · · · · · · · · · · · · · · · · · · ·
			Berkshire RG7 2AT Parson Leisure Ltd

To view the plans and drawings relating to this application click the following link: http://planning.westberks.gov.uk/rpp/index.asp?caseref=17/01524/COMIND

Recommendation Summary: To **DELEGATE** to the Head of Development and

Planning to **GRANT PLANNING PERMISSION**

Ward Members: Councillor Graham Bridgman

Councillor Mollie Lock

Reason for Committee

determination: Ward Member's Call-In

Committee Site Visit: 22 November 2017

Contact Officer Details

Name: Simon Till

Job Title: Senior Planning Officer

Tel No: (01635) 519111

Email: Simon.till@westberks.gov.uk

1. PLANNING HISTORY

135018: Refurbishment of the building and conversion of the coach house

into administrative accommodation and residential unit for disabled

persons class c2. Approved 19 October 1992.

140196: Erection of function room. Withdrawn 27 November 1991.

140558: Erection of marquee. Approved 16 March 1992.

147255: Small extension providing additional toilets and internal alterations.

Approved 24 August 1998.

147337: New access drive. Approved 24 November 1995.

148101: Continuation of temporary permission for marquee - previous

approval ref. 140558. Approved 29 March 1996.

152769: Extension to form 21 hotel rooms with en-suites and permanent

marquee. Approved (date of decision not recorded on file).

03/00805/FULMAJ: 3 Storey extension for 42 hotel rooms to the rear of the existing

property. Approved 09 April 2003.

07/01921/FUL: Temporary consent for relocating Marquee. Approved 22 January

2008.

09/01902/FULMAJ: Temporary consent for relocating Marquee. Approved 22 January

2008.

09/01902/FULMAJ: Section 73 - Removal or variation of Condition 6 - of original

planning permission reference 03/00805/FULMAJ: Bat Survey.

Withdrawn 22 September 2009.

09/02252/XCOMIND: Renewal of planning permission 03/00805/FULMAJ - 3 Storey

extension for 42 hotel rooms to the rear of the existing property. Approved at appeal (ref. APP/W0340/A/10/2133649) 08 November

2010.

15/01219/FUL Use of land for the siting of marquee structures in connection with

the use of the site as a hotel, conference and wedding venue.

Refused 19 October 2015.

15/01328/FUL Retention of existing building and walkway for purposes in

connection with the use of the site as a hotel, conference and

wedding venue. Refused 19 October 2015.

2. PUBLICITY

Site Notice Expired: 17 August 2017

3. CONSULTATIONS AND REPRESENTATIONS

3.1 Consultations

Parish Council:

The BHPC understands that this application is made as a comprehensive and complete proposal to all future developments and uses of the entire site. In this regard and given the past as well as existing planning issues relating to the site, BHPC's comments below are conditional upon the following:-

- That any and all existing planning claims or rights relating to any commercial use of the paddock land, including the erection of marquees, are unreservedly relinquished by the applicant.
- 2. That any and all existing planning claims and rights relating to the planning consent granted under reference 152769 (FULL) is unreservedly relinquished by the applicant.
- 3. That any and all existing planning claims and rights relating to the planning consent granted under reference 09/02252/XCOMIN is unreservedly relinquished by the applicant.

Assuming that the above mentioned three conditions are accepted the BHPC's comments are as follows:-

- There is no objection to the generality of the proposal; however, it would prefer to see as much as is possible of the paddock land returned to its original condition.
- 2. To achieve the above mentioned preference BHPC would like to propose, unless there are good planning, construction or operational reasons against it, that consideration is given to the new temporary marquee, as and when it is needed, being located on or near to the site of the existing approved marquee. This should assist the applicant insomuch for the larger events, which necessitate the use of the additional temporary marquee, the additional facility provided by its location on the existing site of the approved marquee will more conveniently adjoin the proposed new Function Pavilion.
- 3. Further as a result of the relocation of the temporary marquee, as suggested in 2 above, it should then be possible to reorganise the parking so as more of it is to be based alongside the site and less is required in the area alongside the eastern boundary, which severely intrudes into the paddock land. This intrusion is considered to be an overdevelopment of the site and not in keeping with the rural

environment.

- 4. If the amendments are made as suggested in 2 and 3 above the majority of the paddock land should then be able to return to its original use.
- 5. Although not necessarily a planning issue the BHPC would nonetheless like to see an acceptable noise prevention plan in place regarding how the Function Pavilion is to be built. Noise issues emanating from the site have been a considerable problem in the past which the BHPC is keen to see eradicated as much as possible in the construction process of this Pavilion, as opposed to having a need to be concerned with them afterwards.
- In recognition that time will be required to complete the development BHPC would have no objection to a formally consented temporary use of the paddock land for commercial purposes, including the erection of marquees, for a period of three years commencing on the granting of the required planning consent(s).

For the avoidance of any doubt if, for whatever reason, the applicant is unwilling or unable to relinquish any of the three conditions referred to above and as a result the subject application is deemed to be in addition to any/all of the existing consents which are referred to in those conditions, the BHPC objects to the application. The grounds for the Objection being that until we are made aware of the fullness of the intended use of the site the current application is likely to lead to an overdevelopment which will not be in keeping with the rural aspect of the site and potentially cause further noise issues.

Further comments made 16 November 2017 following consultation on amended application description:

Thank you for providing the Beech Hill Parish Council 'BHPC' with details of the above amended application. The BHPC had an opportunity to discuss the proposal(s) at its meeting on Tuesday evening and has asked me to raise the following concerns:-

- 1. The proposal does not appear to contain any retrospective application relating to use of the land to the south of the existing hotel as a car park or any other ancillary use. It is the BHPC's understanding that this land, which adjoins and surrounds the three conjoined marquees, is designated as agricultural land and as such requires a formal change of use before it can be used for any other purpose.
- 2. The BHPC is not happy to agree on any open ended dates for temporary consents and in this respect would request that instead of "a period of 12 months" relating to the continued use of the three conjoined marquees this is changed to a defined

- and specific date being set on the exact date 12 months from any consent being granted.
- 3. The BHPC objects to the proposal to extend the existing garden marquee. The BHPC has various concerns in this matter, as follows:-
 - (i) there are concerns relating to the possibility of an increased noise problem which appears to of late still be causing problems to the near neighbours emanating from the existing garden marquee.
 - BHPC is concerned with the ultimate and/or expedient (ii) intentions of the applicant to build the hotel extension bearing in mind that a previous application to re-site the garden marquee to the land occupied by the three conjoined marquees was logically proposed on the grounds that it would prevent the buildings works from being completed. Albeit the plans within this application are different to the earlier application the area occupied by the garden marquee will nonetheless be extremely close to where the building works are to take place especially when allowing for the usual overspill of building materials and service trenches etc. In summary the proposal now to increase the size of the garden marguee, whilst the building works are being carried out. appears to be the exact polar opposite of the earlier application
 - (iii) the proposal to remove the extended garden marquee "following completion of the hotel extension" is again wholly unacceptable to the BHPC who would once again, if it is deemed that the proposal to extend is acceptable, wish to have a defined and specific end date and not something so open ended.
- 4. As previously referred to in the BHPC letter dated 26th July 2017 the BHPC would prefer to see as much as possible of the paddock land restored to its original agricultural use. In this respect the BHPC repeats its wish to see the requirement for any secondary temporary marguee located where the already consented garden marquee exists. The BHPC is concerned that the unnecessary encroachment into the agricultural land with the erection of, to begin with, a temporary marquee will lead to further applications and uses at a later date. Clearly there is adequate space within the garden marquee for the activities of the applicant to be carried out as this application so clearly demonstrates. For a period of 12 months only, the applicant proposes to have use of both the three conjoined marquees as well as the garden marquee but beyond this date it is evident that the business can continue within just the garden marguee, albeit subject to a proposal to extend. Once the Pavilion is built the applicant will also have its use, plus 25 days of the temporary marquee, which would seem logically to

be best placed for the larger events adjacent to the Pavilion. As such the BHPC cannot see any justification for the need to use the paddock land as a place for a temporary marquee.

The BHPC would be most grateful if you could add these comments to those made within our letter of the 26th July 2017 and ensure that they are brought to the attention of the planning committee.

Highways:

The layout includes a large overflow parking area that could accommodate approximately 80 cars. I understand from our discussions that the surface of this proposed overflow parking area is appropriate and suitable for car parking. Consequently, in light of this overflow parking area, I am satisfied with the total capacity of the site's parking area.

It appears the overflow area has been drawn by hand as the edges are uneven. I consider a more formally drawn layout would be more appropriate if a Condition is going to make reference to it, and thereby the Condition is for a plan "to be submitted".

Other outstanding matters include the issue of Traffic Management (T M). I am not aware of any details submitted to address this issue and consequently recommend a TM Condition, for details to be submitted and approved

A point to bear in mind is the historic operation of the site. From our discussion I am led to believe the site has been operating, as now proposed, for approximately a decade. I am not aware of any traffic or parking issues from our Traffic team during this period. I believe the proposals are unlikely to intensify the trip generation over the past decade's operations and thereby I would be unable to sustain a recommendation for refusal on these grounds.

Environmental Health:

In the past Environmental Health has dealt with noise complainants from this premise, notably the larger "Grand" marquee located on the land to the south known as the paddock, and in the smaller permanent "Garden" marquee for statutory and public nuisances.

Following a Review of the Premises Licence in November 2017 the Premise Licence holder was required to produce a Noise Management Plan(NMP) and there were changes to the permitted times of amplified and live music. These requirements have been made to the Licence.

The NMP does not include a plan of the whole of the premises within which the proposed activities are to take place, but refers to 3 areas as the Grand marquee, Garden Marquee and restaurant.

During 2017 the total number of events held on the premises or are booked in 2017 is 110 of which over 70 were / are in the Garden marquee. At the time of writing Environmental Health has received 3 complaints relating to amplified music. This shows that there are improvements in how noise is being managed and controlled through

a number of measures including a NMP, use of noise limiters in the marquees and adhering to earlier times to finish the events.

Whilst there is potential of noise disturbance from the temporary marquee in the land to south if not adequately controlled, assuming the events are controlled in the revised NMP and the total number of events per calendar year is limited this could be controlled.

Whilst there is the potential of noise disturbance from the proposal to increase the size of the Garden marquee whilst the construction is carried out, the NMP needs to be reviewed to reflect this and any additional control measures incorporated.

No objections subject to condition requiring provision of revised noise management plan to include all proposed works and uses.

Tree Officer: Comments pending.

Econmonic Development:

Comments pending.

Thames Water

Waste Comments

Thames Water would advise that with regard to sewerage infrastructure capacity, we would not have any objection to the above planning application.

Surface Water Drainage - With regard to surface water drainage it is the responsibility of a developer to make proper provision for drainage to ground, water courses or a suitable sewer. In respect of surface water it is recommended that the applicant should ensure that storm flows are attenuated or regulated into the receiving public network through on or off site storage. When it is proposed to connect to a combined public sewer, the site drainage should be separate and combined at the final manhole nearest the boundary. Connections are not permitted for the removal of groundwater. Where the developer proposes to discharge to a public sewer, prior approval from Thames Water Developer Services will be required. The contact number is 0800 009 3921. Reason - to ensure that the surface water discharge from the site shall not be detrimental to the existing sewerage system.

Water Comments

Thames Water recommend the following informative be attached to this planning permission. Thames Water will aim to provide customers with a minimum pressure of 10m head (approx 1 bar) and a flow rate of 9 litres/minute at the point where it leaves Thames Waters pipes. The developer should take account of this minimum pressure in the design of the proposed development.

SuDS

No objections subject to condition requiring provision of additional surface water drainage details.

Archaeology: No objections or conditions recommended.

Ecology: No comments received by date of writing.

3.2 Community Infrastructure Levy

The proposed works are not such as to attract payment of the CIL

3.3 Representations

Total: 5 Object: 5 Support: 0

Summary of material planning considerations raised in representation letters:

<u>Against</u>

- -Increase in traffic and highway safety impacts;
- -Marquees out of keeping with character of rural area;
- -Noise generated by activities held in marquees;
- -Concerns regarding encroachment of use and development onto paddock land to south of site;
- -Encroachment of unauthorised use for entertainment and leisure events onto paddock to south of site and unauthorised erection of marquees (currently subject of an Enforcement Notice against the change of use of the land);
- -Insufficient parking;
- -Lack of contribution towards the rural economy or local infrastructure provision;

In favour

Support for expansion of hotel business on the site

Other matters

- -Transfer of land into applicant's ownership by Thrive charity;
- -Concerns as to whether staff are recruited from local community:
- -Concerns regarding the current Planning Enforcement Notice for a Material Change of Use of Land:
- -Concerns regarding viability of business preventing works applied for from being undertaken or completed

4. PLANNING POLICY

- **4.1** Section 38(6) of the Planning and Compulsory Purchase Act 2004 requires that the determination of any planning application must be made in accordance with the development plan unless material considerations indicate otherwise.
- **4.2** The National Planning Policy Framework (NPPF) sets out the Government's planning policies for England and who these are expected to be applied. It is a material consideration in planning decisions. The NPPF is supported by the Planning Practice Guidance (PPG).

- **4.3** According to paragraph 215 of the NPPF, due weight should be given to relevant policies in existing plans according to their degree of consistency with the NPPF (the closer the policies in the plan to the policies in the NPPF, the greater the weight that may be given).
- 4.4 The West Berkshire Core Strategy (2006-2026) is the first development plan document (DPD) within the new West Berkshire Local Plan. It sets out a long term vision for West Berkshire to 2026 and translates this into spatial terms, setting out proposals for where development will go, and how this development will be built. The following policies from the Core Strategy are relevant to this development:
 - NPPF Policy
 - ADPP1: Spatial Strategy
 - ADPP6: East Kennet Valley
 - Policy CS5: Infrastructure Requirements and Delivery
 - Policy CS9: Location and Type of Business Development
 - Policy CS10: Rural Economy
 - Policy CS13: Transport
 - Policy CS14: Design Principles
 - Policy CS15: Sustainable Construction and Energy Efficiency
 - Policy CS16: Flooding
 - Policy CS 17 Biodiversity and Geodiversity
 - Policy CS18: Green Infrastructure
 - Policy CS19: Historic Environment and Landscape Character
- 4.5 A number of policies from the West Berkshire District Local Plan 1991-2006 (Saved Policies 2007) remain part of the development plan following the publication of the Core Strategy. The following saved policies from the Local Plan are relevant to this development:
 - TRANS.1: Meeting the Transport Needs of New Development
 - OVS.6: Noise Pollution
- **4.6** The following local policy documents adopted by the Council are material considerations relevant to the development:
 - West Berkshire Supplementary Planning Document Series: Quality Design (SPDQD), (adopted June 2006)
 - -Part 1 Achieving Quality Design
 - -Part 2 Residential Development
 - Planning Obligations SPD
- **4.7** The requirements of the following other pieces of legislation are also a material consideration in respect of this planning application:
 - The Wildlife and Countryside Act 1981 (as amended).
 - The Conservation of Habitats and Species Regulations 2010.

5. DESCRIPTION OF DEVELOPMENT

5.1 The application site is land including the existing Trunkwell House Hotel, an existing hotel, wedding and events venue with planning permission for a mixed use of class C1 (hotel) and D2 (entertainment and leisure) under the provisions of the Town and

Country (Use Classes) Order 1987. The site sits within open countryside consisting of agricultural land predominantly owned and operated by the Thrive horticultural charity. To the west of the existing hotel is a marquee (known as the Garden Marquee) used for purposes ancillary to the use of the hotel as a wedding and events venue. To the south of the hotel, beyond a line of mature trees is an agricultural field (also referred to as the paddock for the purposes of this application) that is currently in use to provide a parking area and for purposes of hosting events. A substantial structure of three conjoined marquees (known as the Grand Marquee) has been erected alongside the western boundary. A public right of way (Beech Hill 4/1) runs to the west of the site.

- 5.2 The site is accessed by a track that runs east and then south into the centre of the village of Beech Hill. Residential development runs in a narrow band along Beech Hill Road to the south of the site. To the north of the existing hotel are gardens and buildings owned by Thrive and operated by the charity. Further to the north is a redeveloped complex of farm buildings formerly consisting Trunkwell Farm that now consists of several recently developed dwellings.
- 5.3 The proposed works are for the erection of 16 new bedrooms in an extension to the existing hotel, including internal alterations to install a lift, improve the reception area and extend the restaurant. This is accompanied by a proposal to erect a temporary extension to the existing Garden Marquee alongside the permanent room/conservatory (approved under planning 03/00805/FULMAJ and 09/02252/XCOMIN) to be removed prior to use of the hotel extension, expansion of the previously approved overspill car parking (planning permission references 03/00805/FULMAJ and 09/02252/XCOMIN) in the paddock and associated landscaping works. The works would also be partially retrospective, seeking to regularise the unauthorised erection of the Grand Marquee without planning permission and its retention for a temporary period of 12 months, along with use of part of the paddock land surrounding it (a grassed area not used for parking) for associated entertainment and leisure purposes. Following removal of the Grand Marquee it is proposed to erect a smaller temporary marquee alongside the northern boundary of the paddock to the south of the hotel. This temporary marquee and the surrounding land in the paddock would then be used for a total of 25 days per year for purposes of weddings and entertainment and leisure events associated with the authorised use of the site.
- 5.4 A Planning Enforcement Notice served in respect of change of use of land was served in 2016 requiring the cessation of use of the paddock for provision of parking and purposes of entertainment and leisure associated with the use of the hotel, and is currently active on the land. A Public Inquiry to consider an appeal against this Notice is presently postponed pending determination of this planning application. An accompanying Planning Enforcement Notice served regarding operational development on the paddock requiring the removal of the marquee from the site was subsequently withdrawn.

6. APPRAISAL

The main issues for consideration in the determination of this application are:

- Principle of the development
- The impact on the character and appearance of the surrounding countryside
- Noise and the amenity of nearby land users and occupants

Parking provision and highway safety

6.1 Principle of the development

- 6.1.1 The application site is an existing hotel, weddings and events venue that has been in use as such for approximately 25 years. It is located outside of the defined settlement boundary in the village of Beech Hill, which is a village without a settlement boundary defined as open countryside under Policy ADPP1 of the Core Strategy. Policy ADPP1 goes on to state that only appropriate limited development in the countryside will be allowed, focused on addressing identified needs and maintaining a strong rural economy. The proposed works are a package of alterations to the site directed towards the growth and enhancement of the existing business uses that comprise the mixed C1/D2 use.
- 6.1.2 Policy CS9 (c) states that a range of types and sizes of employment sites and premises will be encouraged throughout the District to meet the needs of the local economy, and that proposals should be in keeping with the surrounding environment, not conflict with existing use and promote sustainable transport. It is noted that despite the fact that the use of the paddock land to provide a marguee is unauthorised, the business activities on the site have considerably intensified over the last few years, demonstrating that there is demand for a venue of the size proposed in the local area. While the proposed works would reconfigure the arrangement of the site, with the temporary marguees orientating a larger proportion of the accommodation for events to the rear of the hotel and out of the paddock where the Grand Marquee would be removed, the amount of accommodation proposed would be similar to what exists on the site at present. The application states that the continuation of temporary marguee accommodation is required during construction of the hotel extension and the previously approved permanent conservatory/function room in order to secure the financial viability of the site during development, with the applicant's ultimate aim to derive an increased proportion of the revenue from the site from the operation of the hotel accommodation once completed, while benefitting from the complementary uses of the hotel and weddings/events facilities to provide accommodation for some of the guests visiting for events as well a tourist and business hotel trade.
- 6.1.3 In terms of the proposed hotel extension itself, it is worth noting that a similar 2 storey extension for 21 bedrooms was approved in planning permission 152769. The Council's records confirm that works to implement this planning permission commenced with the implementation of the permanent marquee to the west of the hotel. These works to extend the hotel would occupy a similar footprint and have a similar design to that proposed under this application. Therefore the principle of development of the hotel extension is considered to already be established on the site by this extant planning permission.
- 6.1.4 Policy CS10 states that proposals to diversify the rural economy will be encouraged and that existing small and medium sized enterprises within the rural areas will be supported in order to provide local job opportunities and maintain the viability of smaller rural settlements. Therefore, while objector's comments in respect of employment of staff from the local community are noted, the works to grow the existing business will create job opportunities as well as supporting business connections within the local hospitality economy in the region and more locally to the site, and local tourism opportunities. The proposed works are therefore

considered to be of a nature that would contribute positively to the local rural economy, and would assist in securing the future viability of the site as an employment provider. The works to provide temporary marquees to host weddings, events and functions in order to secure funding for the extension of the hotel are considered to be a positive step towards delivery of the hotel extension works, and as a package the proposed works are considered to be supportive of the continued viability of the business on the site.

- 6.1.5 The Parish have noted that the proposals to regularise some of the currently unauthorised activities on the paddock, including the erection of the Grand Marquee, use of surrounding land for entertainment and leisure purposes and extension of the formalised parking area previously approved in permissions 03/00805/FULMAJ and 09/02252/XCOMIND will result in the loss of this land from agricultural use. While the land is not an isolated parcel, and faces directly on to open agricultural fields forming part of the wider Thrive complex of land to the north and west, neither is the land of such a size and condition (not consisting of the best, most versatile agricultural land) as to make a substantial contribution to viability of an agricultural enterprise, either in its own right or as part of a larger parcel of land, and is understood to have been sold to the previous owner of the site by the Thrive Charity over 10 years ago. The change of use of the land is noted to make a contribution to the ongoing viability of the hotel site which, despite being a wellestablished business with a long history of operating on the site, has a very limited capability for expansion within its original curtilage due to the tight and constrained nature of this land, which would naturally restrict the growth of the business and the ancillary activities currently taking place in the Grand Marquee, as well as in terms of the provision of sufficient parking for any growth of the business. This point was previously accepted by the Council and Inspector when granting planning permission for the approved 42 bedroom extension to the hotel (permissions 03/00805/FULMAJ and 09/02252/XCOMIND) which accepted provision of both a formalised parking area and informal overspill provision on the paddock. As such the change of use of the paddock to provide a mixture predominantly consisting of parking, with use of some of the land for ancillary entertainment and leisure purposes is considered to be acceptable, subject to the restrictions on use of the marquee and land to the 25 days proposed. The benefits to the viability of the business on the site are in this specific case considered to outweigh the benefits of retaining the land for agricultural use.
- 6.1.6 In consideration of policy and the matters discussed above, the principle of development for the proposed hotel extensions, associated alterations, siting of temporary marquees, provision of car parking, overspill parking and restricted change of use of the paddock south of the hotel is accepted.
- 6.2 Design and impact on the character and appearance of the surrounding countryside:
- 6.2.1 In terms of design and impact on the surrounding area there are a number of aspects of the proposed works to be considered. Turning first to the impact of the proposed hotel extensions themselves, as noted above, previous planning permission reference 152769 granted permission for a 21 bedroom extension to the hotel, and this consent remains live (details are included at appendix 1). The proposed extension works would occupy a similar footprint to those approved under this scheme, but to the northern end of the building on the east elevation a double

gable design would be replaced with a less intrusive single subservient gable, while the linking roof between the original and new parts of the hotel would be reduced, giving the structure a less conjoined appearance which would assist in helping it read as a hotel alongside a sympathetically designed smaller annexe building. To the west elevation, again alterations to the arrangement of openings and the use of a single lower gable would assist in reducing the impact of the proposed extensions and lending them an appearance of subservience. The southern elevation remains largely unaltered, except to provide a new conservatory extension to the dining room at ground floor level, which is a simple and unobtrusive structure. The northern elevation, abutting the Thrive gardens presents a simple elevation that slightly improves on the design approved under permission 152769 by reducing size of a prominent northern gable and reducing the eave and ridge height of the extension significantly, leaving the extensions with a ridge height 2 metres below that of the existing hotel to increase the sense of subservience. Overall, your officer considers that the proposed scheme of extensions is of a good quality of design and significantly improves on the aspects of the design of the previously approved extensions.

- 6.2.2 Your officer notes that planning permission (reference 15/01219/FUL and 15/01328/FUL) was refused for the erection of the three conjoined marguees known as the Grand Marquee on the paddock to the south of the hotel. The erection of these marquees was subject of a Planning Enforcement Notice that was subsequently withdrawn. However, an Enforcement Notice in respect of the unauthorised change of use of the paddock to be used for entertainment and leisure purposes associated with the use of Trunkwell House Hotel for these purposes remains live on the land, and is subject of an appeal due to be heard at a currently postponed Public Inquiry. A copy of the decision notices for these applications is included at appendix 2. These planning applications seeking the retention of these structures were refused for the sole reason of their impact on the character and appearance of the area. The current application seeks, inter alia, to regularise the erection of the Grand Marguee in order to retain it for a period of 12 months while the applicant makes the necessary arrangements to put things in place for bringing forward the development of the northern part of the site. Officers note that while the permanent retention of the Grand Marquee is considered to result in the levels of visual harm identified in the previous refusal reasons, it is not unreasonable to expect appeal proceedings and any subsequent requirement for the marquees to be removed from the land to take longer than this in consideration that a date for the Public Inquiry to be heard has not yet been set by the Planning Inspectorate. In consideration of this matter, while the visual harm caused by the position and size of the Grand Marquee is considered to be no less than it was at the time that the previous planning applications were refused, including its detrimental impacts on both the public right of way to the west and Beech Hill Road to the south, it is nevertheless considered that allowing its retention for a temporary period of 12 months by way of condition would not result in additional harm such as would merit refusal of this application.
- 6.2.3 Following the removal of the Grand Marquee structure from the site the accommodation contained within this structure would be re-distributed. An extension to the existing Garden Marquee would be erected, allowing for larger events hosted at the site to be accommodated in this part of the site to the rear of the hotel, while a temporary marquee of a similar size to the existing Garden Marquee would be made available for use for 25 events (allowing 5 days for the

marquee to be put up and taken down and one day for the event) per calendar year. However, following completion of the hotel extensions the Garden Marquee and extension would be removed and events would be hosted in the function room/conservatory previously approved under permission numbers 03/00805/FULMAJ and 09/02252/XCOMIN.

- 6.2.4 While no elevations of the proposed Garden Room extension or temporary marquee have been provided the siting of both is considered to be well screened by surrounding vegetation. The Garden Marquee in land to the west of the hotel is surrounded by high trees and hedges and is a well enclosed site. While the temporary marquee is positioned within land with a more open character and less high level screening it is orientated side on to the western boundary, nevertheless the western boundary hedge has been allowed to mature in recent years, and when your officer visited had a height of approximately 6 metres. Further proposals to increase vegetation alongside the boundary would serve to increase screening and mitigation, while the orientation of the temporary marquee alongside the northern boundary of the paddock would present less of its profile to wide views from Beech Hill Road and open land to the south and west. Your officer further notes that the proposed temporary marguee is intended to be erected for a maximum of 125 days per year. This process of removing the marquee when it is not in use will assist in mitigating the associated visual impacts and preventing it from gaining the appearance of being a permanent feature within the landscape, alleviating the associated visual harm and preventing future claims for an equivalent impact that would justify the erection of a permanent structure on the land, resulting in a higher degree of visual intrusion. In order to ensure that the proposed temporary marguee and Garden Marquee extension are not of a height or detail such as to cause visual intrusion, and in the interests of proper planning, a condition is recommended requiring the provisions of elevations for both structures prior to their erection.
- 6.2.5 The application involves the change of use of a larger area of the paddock surrounding the temporary marquee site into a parking area than previously approved under planning permissions 03/00805/FULMAJ and 09/02252/XCOMIND. both for the provision of formalised parking and informal overspill. Officers have considered this matter and note that the parcel of land concerned is well contained and separated from the surrounding agricultural land, and that the planning history of the site establishes a large parking area on this land, albeit alongside the northern boundary. The visual impact of parking and formalised parking areas is therefore not alien to the land, and does not stand to be observed from in wider views from outside of the site. Additionally, your officer notes that under permitted development rights land can be used for ancillary purposes such as parking for up to 28 days without a change of use having been considered to have occurred. As it is noted that the formalised parking would be contained by further landscaping within the site, and it is not considered that the informal overspill area would be likely to be used frequently during the course of the year it is not considered that these proposals would result in a change of use that would be harmful to visual amenity in the surrounding countryside.
- 6.2.6 In light of these considerations the design and impact of the proposed works on the character of the surrounding rural area is considered to be acceptable in accordance with the requirements of the NPPF (2012) and Policies CS14 and CS19 of the West Berkshire Local Plan Core Strategy (2006-2026) 2012.

6.3 Noise and the amenity of nearby land users and occupants:

- 6.3.1 Objections to this application refer to concerns with noise generated by the continued use of marquees on the site. Your officer has consulted extensively with environmental health on both this application and the refused applications 15/01219/FUL and 15/01219/FUL for the erection of the Grand Marquee. The environmental health officer has advised of a number of complaints received in respect of noise generated by activities on the site from both marquees. However, it is understood that following the service of a Noise Abatement Notice on the previous operator in 2015 a Noise Management Plan was put in place, and that the applicant has worked with the Council's environmental health officer in advancing this plan to reduce levels of noise that have caused historic complaints. The environmental health officer has advised that there has been a reduction in complaints regarding the site, and that she is satisfied that subject to an updated Noise Management Plan being produced, noise from the site can be controlled to a sufficient degree to prevent undue disruption to surrounding residential amenity.
- 6.3.2 Your officer further notes that while the proposed works would result in the retention of the Grand Marquee for a temporary period, and the subsequent location of other temporary marquees on the land they would ultimately result in the reduction of the number of marquee structures on the site at the point that the hotel extension was taken into use, and conditions are recommended in respect of this matter. Hours of operation of the noise generating activities on the site are restricted by provision of the licenses under which the premises operates, for public entertainment and the service of alcohol.

6.4 Parking provision and highway safety

- 6.4.1 Your officer notes that objections to this application raise concerns in respect of vehicle movements and parking provision associated with the current and proposed use of the site. Paragraph 32 of the NPPF states that development should only be prevented or refused on transport grounds where the residual cumulative impacts of development are severe.
- 6.4.2 The highways officer has assessed the information provided and the levels of vehicle movements and parking associated with the existing and proposed arrangement of the business activities on the site. He has noted that the proposed activities are not considered to be such as to entail a significant increase in vehicle movements beyond the existing levels on the site. As the business on the site has operated at a similar intensity for most of the last decade and the Council's traffic team has not been made aware of any significant traffic or parking issues originating from the site in this time it is considered that the proposed parking arrangements, which provide a surfaced area for 120 spaces and an unsurfaced overflow area of a further 80 spaces, would be sufficient to accommodate the existing and proposed level of activity on the site.
- 6.4.3 The highways officer has commented that updated traffic management details are necessary in order to ensure that traffic management on the site is conducted in a manner that will prevent any associated future traffic problems. In consideration of the fact that traffic management details associated with the previous permissions on the site were scant, and that the proposed works would materially alter the balance of uses on the site by comparison to that approved under previous planning

permissions it is considered reasonable to apply a condition requiring submission of these updated traffic management details within the three month period that the highways officer has suggested.

6.5 Assessment of sustainable development

- 6.5.1 The NPPF states that there is a presumption in favour of sustainable development. It goes on to define three roles of sustainable development: An economic, social and environmental role. The proposed works are assessed against these roles as follows:
 - -In terms of the economic dimension the proposed works are considered to contribute positively by providing jobs, links to the hospitality industry in the surrounding area and enhancing opportunities for local tourism.
 - -In terms of the social dimension the proposed works would provide benefits in terms of retaining the existing wedding and events venue while also increasing opportunities for local tourism. While it is noted that the potential for the works to entail activities that might be disruptive to residential amenity these are considered to be such as can be controlled by way of planning conditions, and therefore the works are considered overall to provide benefits as far as this social dimension is concerned.
 - -In terms of environmental sustainability the proposed works would bring benefits in terms of eliminating the detrimental impact of the existing Grand Marquee in views from the surrounding landscape. However, it is noted that this structure is presently unauthorised, and therefore this benefit is given limited weight. Nevertheless, the associated minor environmental disbenefits of the scheme, which result from the loss by change of use of agricultural land and the impact of the temporary marquee in surrounding views, which would be considerably more minor than that of the current unauthorised Grand Marquee, must be weighed against the economic and social benefits of retaining the site in its existing use and securing its future contribution to the local economy.

In conclusion your officers take the view that the proposals constitute sustainable development in accordance with the aims set out in the NPPF.

6.6 Other matters

6.6.1 Your officer notes that recent concerns in the Parish of Beech Hill have been raised regarding problems with the sewers, although these concerns do not appear to have been raised in objection to this application. Thames Water have been consulted on this application and have raised no objections. As the statutory undertaker it is the duty of Thames Water to ensure that connections to mains sewage are adequate and that sewage capacity in the area is sufficient. As no objections have been registered on this subject by Thames Water it is not considered that this matter raises concerns in terms of the proposed works. In respect of drainage the SuDS officer has recommended a condition addressing surface water drainage on the site.

6.6.2 The Parish have commented that the change of use of land associated with parking provision in the paddock is not clearly set out in the description of the proposed works. However, your officer considers that the plans and description of works accompanying the proposal make this change of use sufficiently clear, and as such the change of use of agricultural land to provide a parking area clearly forms part of the works that have been applied for.

7. CONCLUSION

7.1 The proposed works would have a number of associated benefits, including securing the ongoing viability of the existing well-established business on the site, regularising the existing uses on the site and bringing activities on the site under a new regime of control, reducing the visual impacts of the existing Grand Marguee on the surrounding landscape via its ultimate removal and replacement with a temporary marquee, reducing the levels of potential disruption associated with activities on the paddock by limiting the number of events that can take place on it, and securing the continuation of business on the site during works to develop the proposed hotel extensions. While the Parish and residents' concerns regarding the continued use of marguees on the site is acknowledged, it is considered that the entertainment and leisure activities associated with the use of the site can be controlled sufficiently through use of conditions so as to prevent associated disruption to residential amenity, as has already been demonstrated through the reduction of complaints since a noise management plan for the site has been in place. Consequently the proposed works are considered not to entail such a level of harm to either residential or visual amenity, or highway safety, as would merit a reason for refusal of this application, and in light of the associated benefits to local business and the local economy, your officers consider the planning balance weighs in favour of the application and the recommendation is for conditional approval.

8. FULL RECOMMENDATION

DELEGATE to the Head of Development and Planning to **GRANT PLANNING PERMISSION** subject to the schedule of conditions (Section 8.1).

8.1 Schedule of conditions

1. Approved plans

The development hereby permitted shall be carried out in accordance with drawing number 635-LA-01 Rev. A received by email dated 17 November 2017, and drawing numbers 1604-RFT-00-XX-DR-A-0001-SO-, 1604-RFT-00-01-DR-0102-A-SO-P01, 1604-RFT-00-02-DR-A-0103-SO-P01, 1604-RFT-00-GF-DR-A-0101-SO-, 16104-RFT-00-02, 3.-DR-A-0104-SO-01, 16104-RFT-00-ZZ-DR-A-0401-SO-P01 and the location plan received 19 June 2017. Any material change to the approved plans will require a formal planning application to vary this condition under Section 73 of the Act. Any non-material change to the approved plans will require a non-material amendment application prior to such a change being made.

Reason: For the avoidance of doubt and in the interest of proper planning.

2. Samples of materials

Development of the approved extensions to the hotel building on the site shall not commence until a schedule and samples of the external materials to be used in construction of the dwellings has been submitted and approved in writing under a formal discharge of conditions application. Development of the hotel buildings shall take place in accordance with the approved schedule and samples of materials.

Reason: Additional information on materials is required due to the visual sensitivity of surrounding views from the AONB. This condition is imposed in accordance with the National Planning Policy Framework (2012) and Policies CS14 and CS19 of the West Berkshire Local Plan Core Strategy (2006-2026) 2012.

3. Removal of Grand Marquee

Within 12 months of the date of this decision the three conjoined marquees located in the paddock land alongside the south western boundary of the site known as the Grand Marquee shall be removed from the site.

Reason: The permanent retention of the large conjoined marquee would result in a severe detrimental impact to the quality of the landscape surrounding the site and views from the public right of way to the west and Beech Hill Road to the south. This condition is imposed in the interests of visual amenity in accordance with the requirements of the NPPF and Policies CS14 and CS19 of the West Berkshire Local Plan Core Strategy (2006-2026) 2012.

4. Noise Management Plan

The approved temporary marquee and marquee extension shall not be taken into use until a scheme, known as a Noise Management Plan, has been submitted and approved under a formal discharge of conditions application. The noise management plan shall specify the provisions to be made for the control of noise emanating from all proposed works on the site including the temporary marquee, marquee extension and hotel extensions. Thereafter, the temporary marquee, marquee extension and hotel extensions shall not be taken into use until the approved noise management plan has been fully implemented and all future operations and events will be undertaken in accordance with its provisions.

Reason: To protect the occupants of nearby residential properties from noise disturbance in accordance with the NPPF (2012), Policy CS14 of the West Berkshire Local Plan (2006-2026) 2012 and Policy OVS6 of the West Berkshire District Local Plan (1991-2006) Saved Policies 2007.

5. Removal of garden marquee extension

The hotel extensions hereby approved shall not be taken into use until the extension to the garden marquee has been removed from the site.

Reason: In order to prevent the overdevelopment of the site and in the interests of neighbouring amenity in accordance with Policy CS14 of the West Berkshire Local Plan (2006-2026) 2012 and Policy OVS6 of the West Berkshire District Local Plan (1991-2006) Saved Policies 2007.

6. Elevations of temp marquee/marquee extension

Within 3 months of the date of this planning permission full elevations of the temporary marquee to be located on the southern part of the site and the Garden Marquee extension to be erected to the northern part of the site shall be submitted and approved under a formal discharge of conditions application. The temporary marquee and Garden Marquee extension shall be erected and thereafter retained in accordance with the approved elevations.

In the interests of visual amenity and proper planning in accordance with the NPPF (2012) and Policies CS14 and CS19 of the West Berkshire Local Plan Core Strategy (2006-2026) 2012.

7. Temporary marquee

The temporary marquee hereby approved shall not be used for more than 25 events per calendar year. Each event shall consist of no more than 5 days in total for the erection and dismantling of the marquee and not more than 1 day per event for the use of the marquee for purposes of entertainment and leisure ancillary to the use of the hotel as an assembly and leisure venue for weddings and leisure events. A record shall be kept of the events held in the marquee to be presented in writing to the Local Planning Authority or its representative on request.

Reason: In order to ensure that the use of the temporary marquee is limited so as not to result in harm to visual amenity and surrounding residential amenity in a rural location in the countryside, in accordance with the NPPF (2012), Policies CS14 and CS19 of the West Berkshire Local Plan (2006-2026) 2012 and Policy OVS6 of the West Berkshire District Local Plan (1991-2006) Saved Policies 2007.

8. Temporary use of paddock

The use of the paddock land to the south of the hotel for purposes of entertainment and leisure ancillary to the use of the hotel as an assembly and leisure venue for weddings and leisure events shall be for no more than 25 days per year, and no more than 3 consecutive days per year.

Reason: In order to prevent undue levels of disruption to nearby residential amenity in accordance with the NPPF (2012), Policy CS14 of the West Berkshire Local Plan Core Strategy (2006-2026) 2012 and Policy OVS6 of the West Berkshire District Local Plan (1991-2006) Saved Policies 2007.

9. Construction method statement

No development shall take place until a Construction Method Statement has been submitted to and approved in writing by the Local Planning Authority. The development shall be carried out in accordance with the approved details. The statement shall provide for:

- (a) The parking of vehicles of site operatives and visitors
- (b) Loading and unloading of plant and materials
- (c) Storage of plant and materials used in constructing the development
- (d) The erection and maintenance of any security hoarding

- (e) Wheel washing facilities
- (f) Measures to control the emission of dust and dirt during construction
- (g) A scheme for recycling/disposing of waste resulting from demolition and construction works

Reason: To safeguard the amenity of adjoining land uses and occupiers and in the interests of highway safety. This condition is imposed in accordance with the National Planning Policy Framework (March 2012), Policies CS5 and CS13 of the West Berkshire Core Strategy (2006-2026), Policy TRANS 1 of the West Berkshire District Local Plan 1991-2006 (Saved Policies 2007).

10. Vehicle parking provided to standards

The approved temporary marquee and Garden Marquee extension shall not be taken into use until details of the parking areas and turning spaces have been submitted to and approved in writing by the Local Planning Authority. Such details shall show how the parking spaces are to be surfaced and marked out. The approved temporary marquee and Garden Marquee extension shall not be taken into use until the parking spaces and turning areas have been provided in accordance with the approved details. The parking and turning spaces shall thereafter be kept available for parking of private motor cars and light goods vehicles at all times. No parking of vehicles shall take place on the site other than within the approved areas.

Reason: To ensure the development is provided with adequate parking facilities in order to reduce the likelihood of roadside parking which would adversely affect road safety and the flow of traffic. This condition is imposed in accordance with the National Planning Policy Framework (March 2012), Policy CS13 of the West Berkshire Core Strategy (2006-2026) and Policy TRANS1 of the West Berkshire District Local Plan 1991-2006 (Saved Policies 2007).

11. Traffic Management Plan

Within three months of permission being granted, a Traffic Management Plan shall be submitted to and approved in writing by the Local Planning Authority. Such details shall show how parking and accessibility to/from the site are to be implemented. Thereafter, the Traffic Management Plan shall be adhered to in accordance with the approved details.

Reason: To ensure the development is provided with a managed parking and accessibility methodology to mitigate the risk of delays on the adopted highway and to reduce the reliance on private motor vehicles. This condition is imposed in accordance with the National Planning Policy Framework (March 2012), the West Berkshire Core Strategy (2006-2026), Policy TRANS1 of the West Berkshire District Local Plan 1991-2006 (Saved Policies 2007) and the Supplementary Planning Document Quality Design (June 2006).

12. Tree protection

No development of the hotel extensions hereby approved (including site clearance and any other preparatory works) shall take place on site until a scheme for the protection of trees to be retained is submitted to and approved in writing by the Local Planning Authority. This scheme shall include a plan showing the location of the protective fencing, and shall specify the type of protective fencing. All such fencing shall be erected prior to any development works taking place and at least 2 working days' notice shall be given to the Local Planning Authority that it has been erected. It shall be maintained and retained for the full duration of works or until such time as agreed in writing with the Local Planning Authority. No activities or storage of materials whatsoever shall take place within the protected areas without the prior written agreement of the Local Planning Authority.

Note: The protective fencing should be as specified at Chapter 6 and detailed in figure 2 of B.S.5837:2012.

Reason: To ensure the enhancement of the development by the retention of existing trees and natural features during the construction phase in accordance with the objectives of the NPPF and Policies CS14, CS18 and CS19 of West Berkshire Core Strategy 2006-2026.

13. Landscaping

Within 12 months of the date of this permission a detailed scheme of landscaping for the site shall be submitted and approved under a formal discharge of conditions application. The details shall include schedules of plants noting species, plant sizes and proposed numbers/densities, an implementation programme and details of written specifications including cultivation and other operations involving tree, shrub and grass establishment. The scheme shall ensure;

- a) Completion of the approved landscape scheme within the first planting season following first use of the approved temporary marquee.
- b) Any trees shrubs or plants that die or become seriously damaged within five years of the first use of the approved temporary marquee shall be replaced in the following year by plants of the same size and species.

Reason: To ensure the implementation of a satisfactory scheme of landscaping in the interests of improving the visual contribution of the site to surrounding amenity and to soften the visual impact of the temporary marquee on views from Beech Hill Road and the public right of way to the south and west of the site, in accordance with the NPPF and Policies CS14, CS18 and CS19 of the West Berkshire Core Strategy 2006-2026.

14. **Drainage**

No development of the hotel extensions hereby approved shall take place until details of sustainable drainage measures to manage surface water within the site have been submitted and approved under a discharge of conditions application. The details shall address the matters below:

 a) Incorporate the implementation of Sustainable Drainage methods (SuDS) in accordance with the Non-Statutory Technical Standards for SuDS (March 2015), the SuDS Manual C753 (2015) and West Berkshire Council local standards;

- b) Include and be informed by a ground investigation survey which establishes the soil characteristics, infiltration rate and groundwater levels;
- c) Include a drainage strategy for surface water run-off from the site to retain rainfall run-off within the site and allow discharge from the site at no greater than the existing run-off rate;
- d) Include pre-treatment methods to prevent any pollution or silt entering SuDS features or causing any contamination to the soil or groundwater;
- e) Include construction drawings, cross-sections and specifications of all proposed SuDS measures within the site; and
- f) Include a timetable for the implementation of all SuDS measures on the site and a management and maintenance plan for the lifetime of the development. This plan shall incorporate arrangements for adoption by an appropriate public body or statutory undertaker, management and maintenance by a residents' management company or any other arrangements to secure the operation of the sustainable drainage scheme throughout its lifetime.

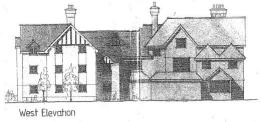
Thereafter the SuDS measures shall be implemented and maintained in accordance with the approved timetable.

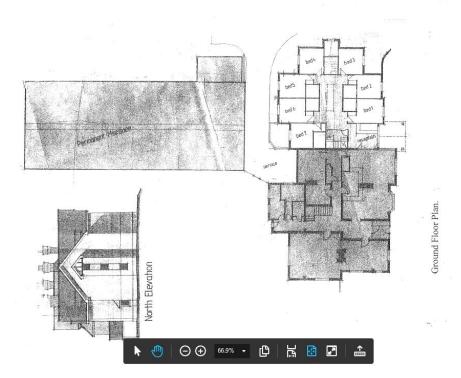
Reason: To ensure that surface water will be managed in a sustainable manner; to prevent the increased risk of flooding; to improve and protect water quality, habitat and amenity and ensure future maintenance of the surface water drainage system can be, and is carried out in an appropriate and efficient manner. This condition is applied in accordance with the National Planning Policy Framework, Policy CS16 of the West Berkshire Core Strategy (2006-2026), and Part 4 of Supplementary Planning Document Quality Design (June 2006). A pre-condition is necessary because insufficient detailed information accompanies the application; sustainable drainage measures may require work to be undertaken throughout the construction phase and so it is necessary to approve these details before any development takes place.

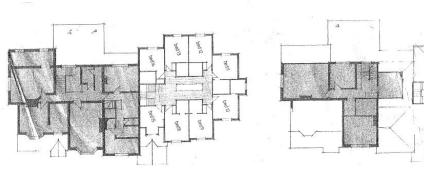
This page is intentionally left blank

Appendix 1 – Previously approved extensions ref. 152769 & conservatory approved 03/00805/FULMAJ



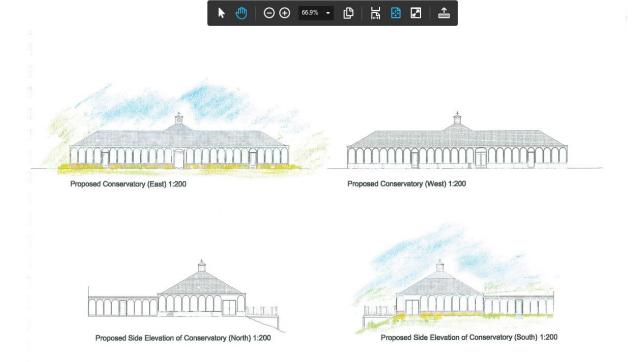












 This page is intentionally left blank

Appendix 2 – Decision Notices for planning applications 15/01219/FUL & 15/01328/FUL



TOWN AND COUNTRY PLANNING ACT 199

JCPC Ltd Jake Collinge 5 Buttermarket Thame Oxfordshire OX9 3EW Applicant:
Trunkwell Leisure Ltd

PART I - DETAILS OF APPLICATION

Date of Application Application No.

5th May 2015 15/01219/FUL

THE PROPOSAL AND LOCATION OF THE DEVELOPMENT:

Use of land for the siting of marquee structures in connection with the use of the site as a hotel, conference and wedding venue

Trunkwell Mansion House Hotel, Beech Hill Road, Beech Hill, Reading

PART II - DECISION

In pursuance of its powers under the Town and Country Planning Act 1990, West Berkshire District Council REFUSES planning permission for the development referred to in Part I in accordance with the submitted application form and plans, for the following reason(s):-

- 1. The retention of marquees would result in the change of use of agricultural land to provide a series of large, conjoined, visually intrusive structures that would result in a high level of detrimental impact on the character and appearance of the surrounding rural landscape. Consequently the proposal would fail to meet with the requirements of the Core Planning Principles Stated in paragraph 17 of the National Planning Policy Framework (2012) that development should recognise the intrinsic character and beauty of the countryside, and would be contrary to the requirements of Policy ENV16 of the West Berkshire District Local Plan (1991-2006) Saved Policies 2007 that buildings should be appropriate in scale, form, impact, character and siting to their rural location.
- 2. The proposal would result in the retention of several large, visually imposing and overbearing structures that would have a significant and harmful impact on their setting within the wider open, rural landscape to the south and west of Beech Hill. The proposal is therefore contrary to the requirements of Policy CS14 of the West Berkshire Local Plan Core Strategy (2006-2026) 2012, which requires development to demonstrate a high quality and sustainable design which respects and enhances the character and appearance of the area, and Policy CS19 of the West Berkshire Local Plan Core Strategy (2006-2026) 2012, which requires that the diversity and local distinctiveness of the landscape character of the District

is conserved and enhanced and that new development is appropriate in terms of location, scale and design in the context of the existing settlement form, pattern and character.

If you require further information on this decision please contact the Council via the Customer Call Centre on 01635 519111.

INFORMATIVE:

- In attempting to determine the application in a way that can foster the delivery of sustainable development, the local planning authority has approached this decision in a positive way having regard to Development Plan policies and available guidance to try to secure high quality appropriate development. In this application there has been a need to balance conflicting considerations, and the local planning authority has also attempted to work proactively with the applicant to find a solution to the problems with the development; however, an acceptable solution to improve the economic, social and environmental conditions of the area could not be found.
- This decision to refuse planning application is made in consideration of the following plans and documents:
- -The photographic schedule, location plan and block plan registered 05 May 2015;
- -The Planning Design and Access Statement, revised application form, elevations and floor plans received 21 August 2015;
- -The email for the agent dated 30 September 2015

Decision Date :- 9th October 2015

Gary Lugg

Head of Planning & Countryside



TOWN AND COUNTRY PLANNING ACT 1990

JCPC Ltd Jake Collinge 5 Buttermarket Thame Oxfordshire OX9 3EW Applicant:
Trunkwell Leisure Limited

PART I - DETAILS OF APPLICATION

Date of Application Application No. 5th May 2015 15/01328/FUL

THE PROPOSAL AND LOCATION OF THE DEVELOPMENT:

Retention of existing building and walkway for purposes in connection with the use of the site as a hotel, conference and wedding venue.

Trunkwell Mansion House Hotel, Beech Hill Road, Beech Hill, Reading

PART II - DECISION

In pursuance of its powers under the Town and Country Planning Act 1990, West Berkshire District Council REFUSES planning permission for the development referred to in Part I in accordance with the submitted application form and plans, for the following reason(s):-

- 1. The retention of marquee and walkway would result in the change of use of agricultural land to provide a large, visually intrusive structure that would result in a high level of detrimental impact on the character and appearance of the surrounding rural landscape. Consequently the proposal would fail to meet with the requirements of the Core Planning Principles Stated in paragraph 17 of the National Planning Policy Framework (2012) that development should recognise the intrinsic character and beauty of the countryside, and would be contrary to the requirements of Policy ENV16 of the West Berkshire District Local Plan (1991-2006) Saved Policies 2007 that buildings should be appropriate in scale, form, impact, character and siting to their rural location.
- 2. The proposal would result in the retention of a large, visually imposing and overbearing structure that would have a significant and harmful impact on its setting within the wider open, rural landscape to the south and west of Beech Hill. The proposal is therefore contrary to the requirements of Policy CS14 of the West Berkshire Local Plan Core Strategy (2006-2026) 2012, which requires development to demonstrate a high quality and sustainable design which respects and enhances the character and appearance of the area,

and Policy CS19 of the West Berkshire Local Plan Core Strategy (2006-2026) 2012, which requires that the diversity and local distinctiveness of the landscape character of the District is conserved and enhanced and that new development is appropriate in terms of location, scale and design in the context of the existing settlement form, pattern and character.

If you require further information on this decision please contact the Council via the Customer Call Centre on 01635 519111.

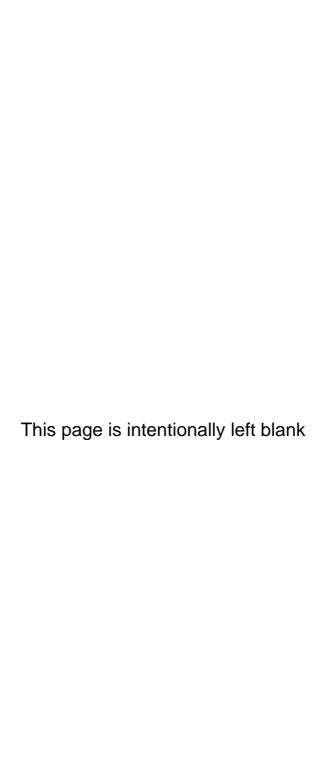
INFORMATIVE:

- In attempting to determine the application in a way that can foster the delivery of sustainable development, the local planning authority has approached this decision in a positive way having regard to Development Plan policies and available guidance to try to secure high quality appropriate development. In this application there has been a need to balance conflicting considerations, and the local planning authority has also attempted to work proactively with the applicant to find a solution to the problems with the development; however, an acceptable solution to improve the economic, social and environmental conditions of the area could not be found.
- 2 This decision to refuse planning application is made in consideration of the following plans and documents:
- -The photographic schedule, location plan and block plan registered 05 May 2015;
- -The Planning Design and Access Statement, revised application form, elevations and floor plans received 21 August 2015;
- -The email for the agent dated 30 September 2015

Decision Date :- 9th October 2015

Gary Lugg

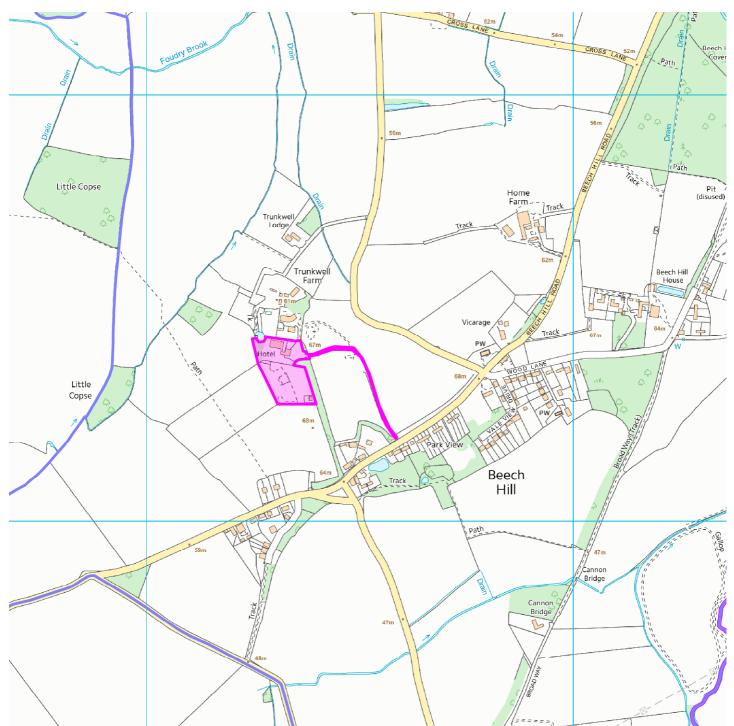
Head of Planning & Countryside



17/01524/COMIND



Trunkwell House Hotel, Beech Hill Road, Beech Hill, Reading. RG7 2AT



Map Centre Coordinates:

Reproduced from the Ordnance Survey map with the permission of the Controller of Her Majesty's Stationery Office © Crown Copyright 2003.

Unauthorised reproduction infringes Crown Copyright and may lead to prosecution or civil proceedings.

Scale 1:8872							
m	110	220	330	440			

Organisation	West Berkshire Council
Department	
Comments	Not Set
Date	16 November 2017
SLA Number	0100024151

Scale: 1:8871

This page is intentionally left blank

Agenda Item 5.

APPEAL DECISIONS EASTERN AREA-COMMITTEE

Parish and Application No Inspectorate's Ref	Location and Appellant	Proposal	Officer Recommendation	Decision
BRADFIELD 16/02923/CERTE Pins Ref 3165648	Glenvale Nurseries Hungerford Lane, Bradfield Southend Glenvale Nursery	Retail Garden Centre	Delegated Refusal	Allowed 26.10.17
BEENHAM 17/00351/FULD Pins Ref 3179985	Barn South Of Butlers Farm, Back Lane Beenham Mrs T Palmer	Conversion of existing barn into residential dwelling with ancillary parking and amenity space	Committee Refusal	Dismissed 31.10.17
STRATFIELD MORTIMER 16/03015/FUL Pins Ref 3179787	Mortimer Police Station Victoria Road Mortimer Common Reading Gospel Hall Trust	Change of use from part residential and sui generis, to part residential and part (D1) community use, with minor alterations. Demolition of garage to increase parking facilities.	Delegated Refusal	Allowed 8.11.17
PURLEY ON THAMES 17/00306/FULD Pins Ref 3176203	40 Long Lane Tilehurst Patrick Artwell and Julie Hood	Build detached house with 4 bedrooms, private garden, new vehicle access and two parking spaces	Delegated Refusal	Dismissed 13.11.17
ALDERMASTON 17/00791/HOUSE Pins Ref 3175875	Raghill Cottage, Rag Hill, Aldermaston Mr and Mrs Holdcroft	Section 73a: Variation of condition 3 'no further buildings or extensions' of previously approved application 08/00739/HOUSE: Two storey extension to round off existing approved extension.	Delegated Refusal	Allowed 16.11.17

